

OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

Thursday, 14th March 2013
at 5.30 pm

Council Chamber - Civic Centre

This meeting is open to the public

Members

Councillor Moulton (Chair)
Councillor Vinson (Vice-Chair)
Councillor Barnes-Andrews
Councillor Chaloner
Councillor Fitzhenry
Councillor Hannides
Councillor Lewzey
Councillor McEwing
Councillor Morrell
Councillor Pope

Appointed Members

Mrs U Topp, (Roman Catholic Church)
Mr T Blackshaw, The Church of England (Dioceses
of Winchester & Portsmouth)

Vacancies

- Primary Parent Governors Representative;
and
- Parent Governor Representative

Contacts

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PUBLIC INFORMATION

Role of Overview and Scrutiny

Overview and Scrutiny includes the following three functions:

- Holding the Executive to account by questioning and evaluating the Executive's actions, both before and after decisions taken.
- Developing and reviewing Council policies, including the Policy Framework and Budget Strategy.
- Making reports and recommendations on any aspect of Council business and other matters that affect the City and its citizens.

Overview and Scrutiny can ask the Executive to reconsider a decision, but they do not have the power to change the decision themselves.

Overview and Scrutiny Management Committee

The Overview and Scrutiny Management Committee holds the Executive to account, exercises the call-in process, and sets and monitors standards for scrutiny. It formulates a programme of scrutiny inquiries and appoints Scrutiny Panels to undertake them. Members of the Executive cannot serve on this Committee.

Southampton City Council's Priorities

- More jobs for local people
- More local people who are well education and skilled
- A better and safer place in which to live and invest
- Better protection for children and young people
- Support for the most vulnerable people and families
- Reducing health inequalities
- Reshaping the Council for the future

Smoking Policy

The Council operates a no-smoking policy in all civic buildings.

Mobile Telephones

Please turn off your mobile telephone whilst in the meeting.

Fire Procedure

In the event of a fire or other emergency a continuous alarm will sound and you will be advised by Council officers what action to take.

Access

Access is available for disabled people. Please contact the Democratic Support Officer who will help to make any necessary arrangements.

Dates of Meetings: Municipal Year 2012/13

2012	2013
12 July	24 January
16 August	18 February
13 September	14 March
11 October	11 April
8 November	
13 December	

CONDUCT OF MEETING

TERMS OF REFERENCE

The general role and terms of reference for the Overview and Scrutiny Management Committee, together with those for all Scrutiny Panels, are set out in Part 2 (Article 6) of the Council's Constitution, and their particular roles are set out in Part 4 (Overview and Scrutiny Procedure Rules – paragraph 5) of the Constitution.

RULES OF PROCEDURE

The meeting is governed by the Council Procedure Rules and the Overview and Scrutiny Procedure Rules as set out in Part 4 of the Constitution.

DISCLOSURE OF INTEREST

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "Disclosable Personal Interest" or "Other Interest" they may have in relation to matters for consideration on this Agenda.

DISCLOSABLE PERSONAL INTERESTS

A Member must regard himself or herself as having a Disclosable Pecuniary Interest in any matter that they or their spouse, partner, a person they are living with as husband or wife, or a person with whom they are living as if they were a civil partner in relation to:

- (i) Any employment, office, trade, profession or vocation carried on for profit or gain.
- (ii) Sponsorship:

Any payment or provision of any other financial benefit (other than from Southampton City Council) made or provided within the relevant period in respect of any expense incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

- (iii) Any contract which is made between you / your spouse etc (or a body in which the you / your spouse etc has a beneficial interest) and Southampton City Council under which goods or services are to be provided or works are to be executed, and which has not been fully discharged.

- (iv) Any beneficial interest in land which is within the area of Southampton.

- (v) Any license (held alone or jointly with others) to occupy land in the area of Southampton for a month or longer.

- (vi) Any tenancy where (to your knowledge) the landlord is Southampton City Council and the tenant is a body in which you / your spouse etc has a beneficial interests.

- (vii) Any beneficial interest in securities of a body where that body (to your knowledge) has a place of business or land in the area of Southampton, and either:

- a) the total nominal value for the securities exceeds £25,000 or one hundredth of the total issued share capital of that body, or
- b) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you / your spouse etc has a beneficial interest that exceeds one hundredth of the total issued share capital of that class.

BUSINESS TO BE DISCUSSED

Only those items listed on the attached agenda may be considered at this meeting.

QUORUM

The minimum number of appointed Members required to be in attendance to hold the meeting is 4.

Other Interests

A Member must regard himself or herself as having a, 'Other Interest' in any membership of, or occupation of a position of general control or management in:

Any body to which they have been appointed or nominated by Southampton City Council

Any public authority or body exercising functions of a public nature

Any body directed to charitable purposes

Any body whose principal purpose includes the influence of public opinion or policy

Principles of Decision Making

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

AGENDA

Agendas and papers are now available online via the Council's Website

1 APOLOGIES AND CHANGES IN PANEL MEMBERSHIP (IF ANY)

To note any changes in membership of the Panel made in accordance with Council Procedure Rule 4.3.

2 DISCLOSURE OF PERSONAL AND PECUNIARY INTERESTS

In accordance with the Localism Act 2011, and the Council's Code of Conduct, Members to disclose any personal or pecuniary interests in any matter included on the agenda for this meeting.

NOTE: Members are reminded that, where applicable, they must complete the appropriate form recording details of any such interests and hand it to the Democratic Support Officer.

3 DECLARATIONS OF SCRUTINY INTEREST

Members are invited to declare any prior participation in any decision taken by a Committee, Sub-Committee, or Panel of the Council on the agenda and being scrutinised at this meeting.

4 DECLARATION OF PARTY POLITICAL WHIP

Members are invited to declare the application of any party political whip on any matter on the agenda and being scrutinised at this meeting.

5 STATEMENT FROM THE CHAIR

6 MINUTES OF THE PREVIOUS MEETING (INCLUDING MATTERS ARISING)

To approve and sign as a correct record the Minutes of the meetings held on the 18th and 19th February 2013 and to deal with any matters arising, attached.

7 CITY DEAL

Report of the Head of Skills, Regeneration and Partnerships, setting out an update in relation to the City Deal process, attached.

8 SOUTHAMPTON LOCAL SAFEGUARDING CHILDREN'S BOARD ANNUAL REPORT 2011-12

Report of the Independent Chair of the Local Safeguarding Children's Board detailing the Annual Report 2011-12, attached.

9 PROGRESS REPORT ON POST OFSTED ANNOUNCED INSPECTION PLAN

Report of Cabinet Member for Children's Services and Director of Children's Services and Learning detailing progress since November 2012 in addressing the areas for improvement recommended by Ofsted, attached.

10 FORWARD PLAN

Report of the Head of Communities, Change and Partnership, detailing items requested for discussion from the current Forward Plan, attached.

a) City Centre Action Plan and Master Plan

To consider a briefing paper outlining the forthcoming Cabinet decision – "City Centre Action Plan (Proposed Submission) and City Centre Master Plan (Final)", attached.

11 MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE

Report of the Head of Communities, Change and Partnership, detailing the actions of the executive and monitoring progress of the recommendations of the Committee, attached.

Wednesday, 6 March 2013

Head of Legal, HR and Democratic Services

Agenda Item 6

SOUTHAMPTON CITY COUNCIL
OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE
MINUTES OF THE MEETING HELD ON 18 FEBRUARY 2013

Present: Councillors Moulton (Chair), Vinson (Vice-Chair), Barnes-Andrews, Hannides, Lewzey, McEwing, Morrell and Pope and Mr Blackshaw

Apologies: Councillors Chaloner, Fitzhenry and Mrs U Topp

Also in Attendance Councillor Noon – Cabinet Member for Efficiency and Improvement
Councillor Payne – Cabinet Member for Housing Services

52. **DISCLOSURE OF PERSONAL AND PECUNIARY INTERESTS**

Councillors McEwing, Barnes-Andrews, Morrell, Pope, Lewzey and Moulton declared non-pecuniary interest in a number of the organisations that had applied for Grants from the Council and were listed in within Item 7a of the Agenda.

53. **MINUTES OF THE PREVIOUS MEETING (INCLUDING MATTERS ARISING)**

RESOLVED: that the Minutes for the Committee meeting on 24th January 2013 be approved and signed as a correct record. (Copy of the Minutes circulated with the agenda and appended to the signed Minutes).

54. **FORWARD PLAN**

The Committee considered the report of the Senior Manager – Customer and Business Improvement detailing items requested for discussion from the current Forward Plan (Copy of the report circulated with the agenda and appended to the signed minutes).

Representative from City Eye, CLEAR, EU Welcome, Groundwork Solent, Hampshire Schools Sports Federation, Mount Pleasant Media Workshop, Soco Music Project, Society of St James, Solent Credit Union, Solent Sea Rescue Organisation, Southampton Nuffield Theatre Trust and Southampton School Sports Association were in attendance and, with the Consent of the Chair addressed the meeting.

RESOLVED:

- (i) on consideration of the briefing paper relating to the forthcoming Cabinet Decision “Grants to Voluntary Organisations 2013/14 to 2015/16” the Committee recommended that:
 - a. Cabinet assure themselves that adequate funding has been allocated to those organisations that:
 - protect and support the most vulnerable and provide advice for those in need at a time of acute pressures;
 - compliment the Council’s substantial investment in promoting Southampton’s cultural offering and the related economic development opportunities; and
 - have the capacity to lever in additional investment into the city.

- b. the Cabinet Member for Efficiency and Improvement circulates to the Committee details of the cost of the grant assessment process; and
 - c. the Cabinet Member for Efficiency and Improvement reconsiders proposed funding awards for those organisations that are able to fund initiatives from their own resources.
- (ii) on consideration of the briefing paper relating to the forthcoming Cabinet Decision “Licensing Scheme for Houses in Multiple Occupation –Consultation Results And Final Approval” the Committee welcomed the introduction of the licensing scheme but, urged the Cabinet Member for Housing and Leisure Services to:
- a. involve all wards where the 10% threshold of Houses of Multiple Occupation has been reached (including the Bassett ward) in initial the role out of the scheme; and
 - b. ensure that the Council’s default position, subject to evaluation, is to roll out the scheme Citywide by 2016, and earlier if market distortion is detected.

55. **MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE**

The Committee noted the report of the Senior Manager – Communities, Change and Partnership detailing the actions of the executive and monitoring progress of the recommendations of the Committee. (Copy of the report circulated with the agenda and appended to the signed minutes).

SOUTHAMPTON CITY COUNCIL
OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE
MINUTES OF THE MEETING HELD ON 19 FEBRUARY 2013

Present: Councillors Moulton (Chair), Vinson (Vice-Chair), Barnes-Andrews, Chaloner, Claisse, Fitzhenry, Lewzey, McEwing, Morrell and Pope

Apologies: Councillors Hannides, Mrs U Topp and Mr T Blackshaw

Also in Attendance Councillor Stevens, Cabinet Member for Adult Services

56. **APOLOGIES AND CHANGES IN PANEL MEMBERSHIP (IF ANY)**

The Panel noted that Councillor Claisse was in attendance as a nominated substitute for Councillor Hannides in accordance with Procedure Rule 4.3.

57. **CALL IN OF EXECUTIVE DECISION - CAB 12/13 9136 - REVISIONS TO THE ADULT SOCIAL CARE NON-RESIDENTIAL SERVICES POLICY**

The Committee considered the report of the Chair of Overview and Scrutiny Management Committee, detailing the call in of the Executive Decision - Cab 12/13 9136 - Revisions to the Adult Social Care Non-Residential Services Policy. (Copy of the report circulated with the agenda and appended to the signed minutes).

Councillor White and representatives from:- Carers Together, Choices Advocacy, Southampton Mencap and Spectrum Centre for Independent Living were in attendance and, with the consent of the Chair addressed the meeting.

RESOLVED

- (i) that the decision be referred back to Cabinet for further consideration; and
(ii) the Overview and Scrutiny Management Committee recommended that Cabinet:-
- defers the decision to enable further consideration and thorough consultation with all parties affected. Should this impact on the Council's Budget, funding should be drawn from reserves;
 - ensures, if the proposals are implemented, that by 31st December 2013 every carer and service user that requires a one to one assessment will receive one, and provides assurance that one to one advice will not be just through telephone advice;
 - evaluates the effectiveness of the People's Panel in this process from the Council's, facilitators' and participants' perspective;
 - explores ways to improve information provision for service users and carers on issues such as assessment of need and financial assessment;
 - have worked examples of the impact of the proposals on individuals in advance of the Cabinet meeting to ensure the decision is informed;
 - ensures future communications are sent to both service users and carers;

- monitors the impact of the proposals, if implemented, on admissions to Accident and Emergency within the City;
- ensures that the advocacy groups are involved and fully engaged throughout the process;
- Identifies how, if changes proceed, the service will improve and how the future model will ensure rising standards and evidence improvements; and
- monitor and review the impact of the charging proposals, if implemented, and report them to the Overview and Scrutiny Management Committee within the first year of implementation.

Agenda Item 7

DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
SUBJECT:	CITY DEAL		
DATE OF DECISION:	14 MARCH 2013		
REPORT OF:	HEAD OF SKILLS, REGENERATION AND PARTNERSHIPS		
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Denise Edghill	Tel: 023 8083 4095
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STATEMENT OF CONFIDENTIALITY

None

BRIEF SUMMARY

On 29 October 2012, the Deputy Prime Minister launched the second wave of City Deals to twenty cities in the country. Southampton and Portsmouth City Councils were the only authorities in the country that were jointly invited to bid, and submitted their expression of interest in January outlining ambitions to unlock local economic growth and jobs. Not only was the bid successful but it is among thirteen national bids to be fast tracked, negotiated and agreed with Government before the summer recess. This report provides an overview of the process, the ambitions of the local Deal, and next steps.

RECOMMENDATION:

- (i) That the Committee notes the report.

REASON FOR REPORT RECOMMENDATIONS

1. In response to a request from the Chair of the OSMC for this item to be discussed at 14th March 2013 meeting of this Committee.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

2. None.

DETAIL (Including consultation carried out)

3. The City Deal programme fits within a national cross-departmental agenda for economic growth through leveraging private sector investment, rebalancing the economy, boosting skills, jobs and infrastructure support. The Deals are bespoke arrangements designed to devolve power and responsibility to the city level in response to individual city circumstances and strong local governance, and they present cities with an opportunity to take greater control of policies that influence the growth of their economies. To date, City Deals have been struck with England's eight 'Core Cities' (Birmingham, Bristol, Leeds, Liverpool, Newcastle, Nottingham, Sheffield and Manchester) through Wave 1 of the Deal.

4. A key feature of the Wave 1 bids from the Core Cities was the breadth of issues that they covered. Each city specialised in a distinctive policy area, but a number of cities identified similar barriers to economic growth. In response to this, the Government proposed two elements to Wave 2 of City Deals: a bespoke element, reflecting specific city needs, backed up with a 'Core Package' of powers that will be offered to every city in recognition of the common challenges that most cities face when trying to support economic growth.
5. The Southampton and Portsmouth City Deal submission was entitled 'A Second Wave for the Solent Maritime Economy' and was supported by Solent Local Enterprise Partnership, Hampshire County Council, Isle of Wight Council, Hampshire District Councils, and a number of private sector partners including BAE Systems, Associated British Ports, Centros Delancy, Tipner Regeneration Company, Morgan Sindall, Hammerson and Southampton Football Club.
6. The focus of the bespoke part of the Deal is on delivering enabling infrastructure and assembling land to bring forward the development of seven key sites around the Southampton/Portsmouth waterfronts (Royal Pier, Itchen Riverside, Marchwood, Watermark Westquay, the Portsmouth Naval Base, Tipner/Horsea Island and the Northern Quarter), supporting growth in the marine/maritime sectors and sub-sectors including transport and logistics, defence and advanced manufacturing, research and innovation. The bid outlines a series of 'asks' and 'offers' to facilitate this growth, including the creation of a single investment fund for economic growth to be underwritten by Government's Infrastructure Guarantee, a single conversation with government departments regarding development proposals linked to the Ports, the Portsmouth Naval Base and Marchwood, and the release of decommissioned Ministry of Defence sites back to the market. From Southampton's perspective, this would kick-start the development of the whole waterfront and have a 'domino effect' to realise the wider masterplan vision for the City, creating thousands of jobs. In return, Southampton and Portsmouth will need to agree robust joint governance arrangements.
7. In addition to the contents of the bespoke Deal, Southampton and Portsmouth have been invited to contribute to the development of the 'Core Package' which will be available to address shared barriers to economic growth, including economic development, planning and housing policy, skills and employment support, transport and business services. The spectrum of 'offers' for the Core Package are being defined with government departments, ranging from powers to influence national policy through to removal of ring-fencing of public sector funding and roll out of Whole Place Community Budgets. Across the packages, there is a general concept of the 'recycling of the proceeds of growth', through which places should be able to retain a proportion of any financial savings resulting in the co-ordination and consolidation of funds and programmes at the local level.

8. The Southampton and Portsmouth proposal will be presented by the local authority leaders to an Ad Hoc Ministerial Grouping chaired by the Deputy Prime Minister on 4 June 2013. This will follow from a presentation from the two cities to the Cities Minister in May. The discussions will focus on the specific challenges to be addressed, financial modelling, proposed use of the Core Package, and governance arrangements. Cabinet Office support has been identified to work with the two cities and partners to develop the proposals over the next two months.
9. Implementation of the City Deal would commence from the summer.

RESOURCE IMPLICATIONS

Capital/Revenue

10. There is no new funding for City Deals, but an intention to devolve national funds and policy direction to a local level, re-packaging and combining existing resources more efficiently.
11. A primary objective of the Deal is to stimulate private sector investment. The Royal Pier, Itchen Riverside and Watermark West Quay developments would create over £550 million investment and more than 8,000 jobs.
12. Full legal and financial implications, delegations and governance will be further addressed as the Deal is refined and negotiated with Government.

Property/Other

13. Full legal and financial implications, delegations and governance will be further addressed as the Deal is refined and negotiated with Government.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

14. Full legal and financial implications, delegations and governance will be further addressed as the Deal is refined and negotiated with Government.

Other Legal Implications:

15. Full legal and financial implications, delegations and governance will be further addressed as the Deal is refined and negotiated with Government.

POLICY FRAMEWORK IMPLICATIONS

16. This will be identified as the deal is refined and negotiated with Government.

KEY DECISION? No

WARDS/COMMUNITIES AFFECTED:	None directly as a result of this report
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SUPPORTING DOCUMENTATION

Appendices

1.	City Deal Expression of Interest (EOI)
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Documents In Members' Rooms

1.	None
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Equality Impact Assessment

Do the implications/subject of the report require an Equality Impact Assessment (EIA) to be carried out.	Dependent upon forward plan item
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Other Background Documents

Equality Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
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1.	None	
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Section A: Summary information

EOI final version: 15 January 2013

A1. Proposal title

“The Portsmouth and Southampton City Deal: A second wave for the Solent Maritime economy”

A2. Key partners involved in the proposal.

- Portsmouth City Council
- Southampton City Council
- Solent Local Enterprise Partnership
- Hampshire County Council
- Isle of Wight County Council
- District Councils including: East Hampshire, Eastleigh, Fareham, Gosport , Havant, New Forest, Test Valley and Winchester.
- BAE Systems
- Associated British Ports
- Centros Delancy
- Tipner Regeneration Company
- Morgan Sindall
- Hammerson
- Southampton Football Club

A3. Local point of contact.

Anne-Marie Mountifield

Chief Executive of the Solent LEP

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Section B: Problem definition

B1. What is the single economic challenge or opportunity that you want to address through a city deal? Why has this been chosen as the focus of your proposal?

With a population of over 1.3 million and 50,000 businesses the Solent area is an internationally recognised key industrial hub, anchored around the two cities of Portsmouth and Southampton, the M27 corridor and the Solent waterway. Southampton Airport links to 43 destinations in Europe with 1.76 million passengers (2011) and 250 tonnes of cargo a year. The economic and communications interdependencies between the cities and the wider Solent area are crucial to a local economy that produces output of around £48.5bn (GVA £23.7bn) and supports around 485,000(FTE) jobs. The cities have a sub regional footprint and workers in the wider sub region tend to travel into the cities, so their prosperity is critical to the wider economy.

Like many areas, our economy faces multiple challenges including the need to invest in education and skills to ensure that local residents are equipped to take up the jobs that are created, improving the strength of our business and housing stock, and supporting areas that are economically vulnerable in order to substantially reduce the high levels of welfare dependency. It is our expectation that these areas will be addressed in the Core Offer associated with the City Deal.

The focus of our EOI is **to address the challenge associated with facilitating the growth and diversification of our maritime sector, specifically our sub-sectors in transport and logistics, defence and advanced manufacturing, the visitor economy and the complex supply chains linked to research and innovation. The focus of the Portsmouth and Southampton City deal is to deliver enabling infrastructure and assemble land to bring forward the development of seven key sites (Royal Pier, Itchen Riverside, Marchwood, Watermark Westquay the Portsmouth Naval Base, Tipner/Horsea Island and the Northern Quarter) around the Southampton/Portsmouth Waterfronts, allowing growth in this sector and the associated sub-clusters.**

The Solent is the heart of the UK maritime cluster, comprising 20.5% of the Solent's GVA, compared with just 3.5% across the UK. It contributes 40,000 jobs and over 3,000 businesses in the wider supply chain. Whilst the outlook for this cluster is extremely positive, without galvanising decision-making and investment, the availability of timely land capacity and the right knowledge and skills is a significant constraint on future economic growth, as is the congestion on access routes across the wider inter urban network. With the focused support set out in Section C, we can unlock investment worth £1.5bn and significant growth linked to;

Southampton Waterfront: This is dominated by the Port of Southampton providing a wide range of passenger, freight and cargo functions. It has a sub-regional footprint providing, directly and indirectly, 15,000 jobs¹ in the Solent, contributing over £1.2bn of output per annum and it is one of the UK's largest ports, an international gateway and a global import and export hub for the UK motor industry, exporting more vehicles than any other UK port². It is the busiest cruise port in the UK showing a 380% increase in cruise passengers over the period 1998 to 2010³. The container⁴ and Ro-Ro sectors are forecast to grow by an average annual rate of 3-4% and by 2020 the intensity of land use will have reached the limits of practical land use optimisation. We are seeking to facilitate the growth of the Port by supporting land assembly linked to the MOD site at Marchwood and optimise the land use linked to the Waterfront including Itchen Riverside, Royal Pier and Watermark Westquay.

Portsmouth Waterfront: This is dominated by a defence cluster which is also very well represented right across the Solent area⁵. Portsmouth and the Royal Naval Base form the heart of this and the present day Base has three miles of waterfront. It provides, directly and indirectly, 20,000 jobs across

¹ Across the City of Southampton and surrounding areas including IOW and Districts in South Hampshire

² 700,000 vehicles in 2011

³ 1,243,000 in 2010. This will increase to 2,000,000 by 2030

⁴ DP Container terminal sits on 210 acres with 1350m of continuous quay and handles 40 – 45% of UK deep sea trade.

⁵ Many of the largest suppliers to the MOD including BAE, Lockheed Martin, Northrup Grumman, QinetiQ, Serco and Rolls Royce are located in the Solent

the sub region and contributes over £1.6bn of output. Currently it supports the RN surface fleet and there is a strong maritime services function offering an integrated ship support, complex software engineering and advanced manufacturing solutions, equipment management, training, estates and logistics service. We are seeking to facilitate the transformation of the Naval Base by accelerating planned infrastructure investment linked to the site and optimising the land use linked to the waterfront including the Tipner./Horsea Island bridge, the Tipner development and the Northern Quarter

The key to the success of the Solent economy will hinge on its ability to grow, evolve and adapt to changing trends in global trade, the evolution of complex warships which require high end advanced manufacturing and complex business engineering solutions, new commercial and regulatory priorities (e.g. in renewables), changes in defence policy and shipping.

In the period to 2030 the Port of Southampton forecasts an increase of 4000 jobs and an additional £0.5bn GVA output per annum and there is a lack of space for expansion along Southampton Water, which could be alleviated by access to land at Marchwood.

Going forward the vision is that the surface fleet will be managed from a Portsmouth hub (see point 3 below) and there will be an increase in tonnage from 90,000 in 2012 to 240,000 by 2020. Ships will be highly complex and at least 150% larger, needing 300% more power with an overall increase in sailors (base ported in Portsmouth) of 2000.

This growth is at risk and is being jeopardised due to:

1. **Complexities linked to multiple public agency involvement**, land assembly and land remediation. Large sites with employment and housing potential exist, but, given the constraints over the use of land for environmental and policy reasons, they require concerted decision-making and significant investment to make them fit for purpose. Long lead-in times and sequential rather than co-ordinated decision-making by central agencies in DEFRA, the MOD and HCA is suppressing private sector investment.
2. **Uncertainty linked to delivering infrastructure and development**. Securing efficient delivery of infrastructure requires co-ordinated and timely decision making and an environment that gives confidence to investors. A wide variety of issues contribute to this as detailed in 1. but some of the key problems include an unclear planning and consenting regime at a national level. Our unique coastal location is subject to the habitats directive. It is important that the sensitivity of environmentally important sites is respected, but there are issues linked to proportionality and there are many examples where protracted decision-making in relation to these directives has led to unnecessary costs and delays in the delivery of our key infrastructure projects.
3. **Uncertainty around land release and associated investment** needed to facilitate this expansion. Much of it is controlled by public agencies such as the MOD. For example, the port facility at Marchwood is located within the wider Port of Southampton area handling some 100,000 tonnes of cargo per annum. The 2010 Strategic Defence Review concluded that this was surplus to MOD requirements and should be disposed of, but as yet its future has not been confirmed. Conversely, there is a lack of space for expansion along Southampton Water, which could be alleviated by access to land at Marchwood; it would also free up development opportunities linked to the Itchen riverside, including potential Southampton Football Club investment. Another example is the Portsmouth Naval Base. There is a need to prepare for the arrival of the Queen Elizabeth Class aircraft carriers, which will be based in Portsmouth at the latest from 2017. The dockyard's Victorian infrastructure, whilst historically important, will not meet the increased demand of supporting the surface fleet without 'wrap-around' investment in business critical infrastructure such as utilities and logistics. The MOD has a planned 10 year capital investment of £332m for the Base. This needs to be brought forward and aligned with infrastructure investment from the private sector and local public sector investment to bring forward the arrival of the QE Class carriers to 2015, thereby safeguarding the maritime services operations and supporting the sustainable future operation of the Naval Base.

B2. Why can't this be taken forward by the private sector or through existing policy tools?

Given the history of the area it is unsurprising that some of the development sites have large upfront costs that render them initially unattractive, particularly where land remediation including decontaminating ex-military sites is needed and/or third party consents from statutory bodies are required. This inhibits private sector investment.

The private sector is encountering blockages caused by over regulation and land assembly issues. Developments have **experienced severe delays or are being mothballed until businesses** (such as ABP, Morgan Sindall and BAE Systems) **receive the permissions they need** from key agencies such as the MMO and Natural England, or land acquisition from the MOD. In an area with a strong maritime core and a high concentration of MOD land this is a barrier to growth and there are long running issues particular to Portsmouth and Southampton linked to securing consents from the MMO for Port development and certainty from the MOD on land release/acquisition needed to create the space for the expansion along the Southampton Water and to safeguard the sustainable, maritime services side of operations at the Portsmouth Naval Base.

Our local leaders (public and private) are committed to working together to effect long term economic change in both cities. There is a willingness to use local funds to bring forward these sites working on a shared risk basis with government, but it will require the development of flexible financial frameworks and greater devolvement and co-ordination of decision-making. Central government has a vital role to play through the City Deal to create the conditions needed for this economic transformation to take place, including a need to secure a **special relationship with key government agencies (particularly the DEFRA family, MOD, HCA, Crown estates (TCE) and HA) to ensure that we all work together** to meet shared goals.

Section C: Broad approach

C1. What broad approach do you intend to take to addressing the challenge or opportunity identified above?

Our broad approach is to secure devolved and focussed support and decision making across local and central agencies to deliver a £1.5bn transformation of our waterfront sites underpinned by a new strategic Growth plan for the Solent area. The land, investors and schemes have been identified and commitment to this through the City Deal will give further confidence to the sector and the Solent area. It will focus on bringing into use land benefiting from existing port infrastructure of national significance and enhancing a global maritime cluster by strengthening the private sector business base in both cities.

We will do this by:

- 1.** Preparing a high quality **three year strategic plan to direct investment** in the Solent area in to include transport, housing, schemes to get people back into work, skills, schemes to support business creation and growth and any additional local growth funding. This would combine with the local investment funds identified below.
- 2.** Committing **significant local investment (£1.5bn) alongside a new strategic plan⁶ for local growth for the Solent area.** Recognising the scale and complexity of the challenges we face, the immediate threat of further economic shocks and more job losses including the Ford closure announcement, the Solent LEP will lead the development of a new three year strategic plan for the Solent area for completion in mid 2013. This plan will include coordination with on-going public programmes and private sector demand and will leverage funding, including from local authorities

⁶ and supporting investment framework, prioritising projects on an appraisal system that assesses impact on economic growth

and the wider public and private sector. Capacity is already in place to ensure that this can go forward with immediate effect.

To support the delivery of this plan and to unlock over £1bn of private sector investment, **we will create two distinct funds with a total of £500m directed specifically at unlocking growth.**

The first fund will be drawn from the significant temporary cash balances held in the earmarked reserves of the Local Authorities party to this Deal, and the Growing Places Fund. Instead of investing these funds on the money markets, the Local Authorities are prepared to use them as development finance to potentially accelerate the developments at Tipner, Itchen Riverside, Royal Pier, Watermark West Quay and Northern Quarter⁷ and to potentially make them more viable to unlock further private sector investment. Such funds would be suited to these private sector developments as they have a relatively short payback and would be issued in the form of loan finance over a rolling 5 to 10 year period. Whilst the reserves are required in the future to meet known liabilities, there is a willingness to explore investing these funds into the core growth proposals in this Deal. Of over-riding concern however, is the duty of Local Authorities and the Accountable Body for the Solent LEP to safeguard public funds and to not invest such funds at undue risk.

The second fund would be created at the risk of the Local Authorities and sourced from Prudential Borrowing. This fund would be used to support Public Sector infrastructure which is required as an enabler of development and which had no obvious private sector payback and would potentially include supporting the construction of the Tipner/Horsea Island Bridge and road/flood defence infrastructure in Portsmouth and Southampton⁸. The Local Authorities would be willing to borrow for investments that could be financed by additional NNDR receipts generated over a 20 year period or the life of the asset, whichever is the earlier. Equally, the Authorities would undertake the necessary due diligence and business case modelling prior to awarding any investment. This fund will be limited only by the likely payback in terms of NNDR receipts but could reasonably be expected to amount to c £200m.

To do this our asks are that:

- i. Building on the creation of our local investment fund, the Solent will work with you to support the creation of a **single pot for economic growth to be made available in 2014**, combining investment across government agencies and local investment funds. This should include a provision for the Solent to share in all revenues generated from local growth.
- ii. Our first investment fund is **underwritten by the Government's Infrastructure Guarantee** under the Infrastructure (Financial Assistance) Act 2012. We would mitigate the risk by gaining all the normal charges, securities and guarantees from developers linked to the schemes at at Tipner, Itchen Riverside, Royal Pier, Watermark West Quay and Northern Quarter and develop a business case, including associates risk event scenarios. Utilising these temporary surplus funds would not require any additional borrowing on the part of the local authorities or on the national balance sheet. We would ask that this Infrastructure Guarantee is used to underwrite any loss of principal and interest that may arise should there be a default on the loan for any reason.
- iii. Our agreed sites within our second investment fund are **outside of the national reset proposals for NNDR.**

⁷ subject to the preparation of a business case, including associate risk scenarios and use of the Infrastructure Guarantee is used to underwrite any loss of principal and interest that may arise should there be a default on the loan for any reason.

⁸ subject to undertake the necessary due diligence and business case modelling prior to awarding any investment. and a case that demonstrated that that this could be financed by additional NNDR receipts generated over a 20 year period or the life of the asset, whichever is the earlier.

- iv. The Solent LEP nominate an **infrastructure project funded under the new concessionary public works loan rate.**

3. Creating a favourable business environment and reducing regulation is critical to our success. We have agreed a sub-regional spatial strategy across ten local authorities to prioritise development and employment sites for our key sectors, and identified infrastructure needs. Our local planning policies are aligned to this and, in addition to the Enterprise Zone, we will apply LDO arrangements in significant growth locations to facilitate the speedy development of individual sites such as Northern Quarter and Itchen Riverside. We will, as part of the City Deal, **agree an investment framework**⁹ that details the pipeline of projects we will implement over the 10 year period to 2023 (and as detailed in D1) and beyond to 2033 and this will be a material consideration in the determination of planning applications. This has and will continue to improve business confidence. **To do this our asks are to:**

- I. Simplify and speed-up planning procedures nationally within the Solent area and also to balance the influence of statutory consultees. We want to see reform to ensure that the **statutory bodies**¹⁰ **working practices are improved** to facilitate the delivery of **timely, informed and proportionate responses** to proposed development at the Port of Southampton and along the waterfront at Itchen Riverside and Royal Pier and similarly for Tipner and the Portsmouth Naval Base . We would like to develop collaborative planning arrangements at a local level, including a local, time limited planning appeal process for major developments.
- II. Establish a single conversation and a direct dialogue with the MMO, Natural England, Environment Agency MOD and HCA to secure a positive and joined-up approach to development proposals linked to the Port, the Naval Base, Marchwood and other key strategic sites such as Tipner, Royal Pier, the Ford site and Itchen Waterside. Within this the Solent would be willing to pilot the creation of a jointly led (DEFRA/local area) problem solving unit to address blockages (linked to dredging, land remediation and development of the current ex-military/MOD sites of Tipner, Marchwood and the Naval Base) which are holding back projects of economic significance. In addition we need to secure an agreement to localised asset management bringing together local and national land assets and investment and the creation of **a local delivery team** made up of senior decision makers from the local authorities, the LEP, BIS, DFT DCLG (HCA), the DEFRA family , (the MMO, the Environment Agency and Natural England) Crown Estates (TCE) and the MOD - all tasked with delivering these developments in a timely and responsive manner.
- III. Secure a responsive approach to the **release of decommissioned MOD sites back to the market** and a new approach to releasing economically important development land by the MOD, particularly in relation to the development of Marchwood and the Naval Base at Portsmouth where there is the potential to unlock further growth in maritime services and logistics.
- IV. There is also a need to enhance local influence over other national agencies in order to remove unnecessary and inefficient central control. Local management of the network will help ensure transport into the sites is managed effectively, thereby increasing the viability of these sites. The South Hampshire highway network is dominated by the M27, which, whilst an important strategic road (particularly with regard to port traffic), also performs an significant local distributor function. This together with the M271, M275 are unusual in that c70% of the traffic they carry comprises local journeys. The fragmented nature of the road network in this area means that different agencies are managing transport for different objectives some of which conflict with the economic growth of the cities and wider Solent area. In addition we are missing real opportunities to reduce costs by developing shared traffic management, procurement and land use strategies. We also believe there is also a need to rebalance the HA priorities to be more supportive of economic

⁹ Aligning local funds, core economic funds from central government, ERDF and private sector investment

¹⁰ From the DEFRA family – including MMO, Natural England and Environment Agency

growth. To do this requires the establishment of a **joint Management Board between the HA and the local highways authorities** (HCC, PCC, SCC and IOW) and the development of a **tailored Route Management strategy** for the M27, M271 and M275 and the surrounding local road network.

C2 How can this approach ‘do more with less’ by delivering greater efficiency in public spend or by leveraging new resources from the private sector?

The **overarching benefits** are that it will:

- Deliver **significant £1.5BN local co-investment from the private and public sectors** in our key commercial locations, shortening the time horizon on which these developments can come forward as detailed in D1
- Encourage a **greater willingness in the Cities and the wider Solent to take on risks**, adopting a risk sharing approach with Central Government when implementing projects to promote local growth. This is critical as many of our sites need de-risking before we can unlock private sector investment.
- Facilitate the preparation of **joint investment plan across the two cities and Solent area**, encouraging local authorities to collaborate in investment planning alongside the central government infrastructure guarantee facility and local business rate retention.
 - Deliver rigor in determining the economic benefits from **projects appraised under an agreed investment framework** that assesses impact on economic growth
 - Deliver greater efficiency in the management and operation of the **transport network to underpin growth** by better utilisation of existing capacity.

C3 What local resources do you expect to invest in addressing this problem?

We will invest over **£1.5bn of local funds** under a risk sharing approach with the private sector, **local government, Solent LEP and central government as follows:**

- **Creating a revolving fund to support economic investment in the Solent area** Two local investment funds comprising **c£500m** drawing on significant temporary cash balances in earmarked reserves within the two cities and the Solent LEP Growing Places fund and by pooling and applying prudential borrowing capacity across Solent local authorities to borrow against Local Authority-wide growth.
- **£1bn private sector investment** via ABP, Morgan Sindall (for Royal Pier), BAE Systems. Tipner Regeneration Company, Southampton FC and Centros Delancey.

We will also align and invest our considerable **local public/private partnerships**, our local skills and regeneration experience, extensive track record of collaborative working (Solent LEP, PUSH, TfSH) and our commitment to develop suitable combined authority governance arrangements to deliver the City Deal.

We will also be bringing forward identified land which relates to a world trade gateway of national significance for high value added developments to support our key sectors.

Section D: Expected benefits

D1 How do you expect your proposal to have an impact on local jobs and growth, and at what scale?

The City Deal focuses on a 10 year plan for the sites detailed below, as they have the greatest potential to transform our economy for the cities and wider Solent area, as the two cities account for 29% of

total private sector employment within the Solent sub region¹¹. Based on independent analysis¹² this could facilitate:

- The growth of Southampton Port over the period 2013 to 2023.
- The transformation of the Naval Base by 2015 to meet the increased demand for supporting the surface ships moving forward
- The delivery of the Northern Quarter by 2018
- The realisation of Watermark West Quay in Southampton by Hammerson by 2019
- The delivery of the Tipner and the Tipner/Horsea Island bridge by development by 2020
- The delivery of the Royal Pier by Morgan Sindall by 2023
- The delivery of the Itchen Riverside, with a timeline dependent on discussion regarding release of MOD sites

This will unlock over £1 bn of private sector investment and in the period to 2023 will create 16,500 new jobs and safeguard 3900 existing jobs for residents across the Solent sub region.

Section E: Governance

E1. Over what geographical area will you address this problem? Why?

The Solent area comprises two of the largest cities in the south east, Portsmouth and Southampton with the surrounding southern part of the County of Hampshire. The 'urban core' is made up of the two cities plus Eastleigh, Fareham, Gosport and Havant. The geography covered by the Solent LEP also includes the Isle of Wight and parts of the New Forest, Test Valley, Winchester and East Hampshire. There are significant economic interdependencies across the area; therefore the geographical focus for the bid will be the Solent LEP functional economic area. The County and district authorities have long recognised the need to promote a 'cities first' policy; there is an interdependency between the economies of the two cities and the surrounding area that requires the group of authorities comprising south Hampshire to work together across administrative boundaries.



E2. What governance structures will ensure effective, binding and strategic decision-making across the relevant economic area?

¹¹ Centre for Cities - 2011

¹² Socio – economic impact of the Port of Southampton – Atkins 2011 and the Socio economic impact of Portsmouth Naval Base – Portsmouth University - 2012

A formal protocol of collaboration already exists between the two city councils that has endured changes of political administration and chief executives. The formal creation of the Solent LEP, and the links between that and the existing sub sub-regional bodies, Partnership for Urban South Hampshire (PUSH) and Transport for South Hampshire (TfSH) has enhanced the existing local authority governance arrangements by bringing together not only the main business organisations but also a wide range of sector based organisations that provide a strong base on which to build and drive forward an economic strategy. This will ease the transition towards a combined arrangement. It has also enabled the private sector, local authorities and higher education to work together under the Solent LEP and the relevant local authorities and others to work together effectively for eight years. All partnerships have been resilient to political change within the constituent authorities.

The Southampton and Portsmouth City Deal provides an opportunity to build on these governance arrangements, as well as the expertise of others who have developed governance arrangements for their City Deals. This includes considering key advantages of a Combined Authority model as it is recognised that this delivers joint governance arrangements for transport, economic development and regeneration, which allow for strategic prioritisation across the area covered by the Combined Authority. It is intended to engage with core cities such as Leeds and Sheffield who are adopting a Combined Authority model and there is a commitment to undertake an options appraisal of a range of models, including existing Joint Committee structures, the Solent LEP governance structure and the Combined Authority model¹³. This will commence in March 2013 with an intention to conclude the appraisal by September 2013. This should ensure that we develop robust governance arrangements that build on our current strengths and which also meets the requirement to ensure effective, binding and strategic decision-making across the Solent LEP economic area.

E3. How will you generate momentum in developing a workable city deal proposal?

Considerable momentum has already been developed. We are already building on strong existing relationships that have existed for a number of years through TfSH, PUSH and the Solent LEP. A core team has come together from the local authorities and the Solent LEP to develop the City Deal. All of the Council Leaders and Chief Executives of the local authorities in the Solent area have expressed their commitment to making the City Deal work. Together with the Solent LEP, we have commissioned the Centre for Cities to assist with our bid and are meeting regularly with Cities Unit and BIS Ministers and colleagues, including a series of workshops held with the county and district councils, the LEP, PUSH and TfSH to support the development of this bid.

Following the announcements in the Autumn Statement, Solent LEP will lead the development of a new three year strategic plan for the Solent area for completion in mid 2013, consulting with all relevant local partners, including City, District and County authorities, the local chambers of commerce and other business bodies. This plan will build on existing plans, include coordination with ongoing public programmes, and will seek to leverage funding, including from local authorities and the wider public and private sector. We are also committed to agreeing as part of the City Deal the creation of a local growth team comprising senior decision makers from the local authorities, the LEP, BIS, DFT DCLG (HCA) and the DEFRA family (the MMO, the Environment Agency and Natural England) and the MOD. They will be tasked with facilitating these developments, joining up local and central government, and delivering in a timely and responsive manner.

¹³ As agreed at the City Deal workshop meeting on 8 January 2013 by all Local Authorities listed in A2 and the Solent LEP

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Agenda Item 8

DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
SUBJECT:	SOUTHAMPTON LOCAL SAFEGUARDING CHILDREN BOARD ANNUAL REPORT 2011-12		
DATE OF DECISION:	14 MARCH 2013		
REPORT OF:	INDEPENDENT CHAIR OF THE SOUTHAMPTON LOCAL SAFEGUARDING CHILDREN BOARD		
<u>CONTACT DETAILS</u>			
AUTHOR:	Name	Donald McPhail	Tel: 023 8083 2995
	E-mail	Jane.evans@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY

None

BRIEF SUMMARY

This report sets out the priorities and achievements of, and the challenges faced by Southampton Local Safeguarding Children Board (SLSCB). It provides an overview of safeguarding activities in Southampton for children and young people under the age of 18.

RECOMMENDATION:

- (i) That Overview and Scrutiny Management Committee notes the 2011/12 Annual Report of the Southampton Local Safeguarding Children Board.

REASON FOR REPORT RECOMMENDATIONS

1. To inform the Overview and Scrutiny Management Committee of the work of the Board.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

2. To not submit this report. This option was rejected, as it is inconsistent with good practice.

DETAIL (Including consultation carried out)

3. The 2011/12 Annual Report of the Southampton Local Safeguarding Children Board is attached. This is the third Annual Report of the Board since the requirement of the Apprenticeships, Skills, Children and Learning Act 2009 and Working Together to Safeguard Children Statutory Guidance 2010 to submit an Annual Report to the Children's Trust was introduced. This report will be presented to Southampton Children and Young People's Trust on 13th March 2013.
4. The Annual Report was presented to the Southampton Local Safeguarding Children Board on 13th November 2012 for consultation whereby Members had the opportunity to comment on the document prior to submission to both the Overview and Scrutiny Management Committee and Southampton's Children and Young People's Trust. Comments made have been incorporated into the final document presented here.

RESOURCE IMPLICATIONS

Capital/Revenue

5. None

Property/Other

6. None.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

7. The Apprenticeships, Skills, Children and Learning Act 2009 and Working Together to Safeguard Children Statutory Guidance 2010.

Other Legal Implications:

8. None

POLICY FRAMEWORK IMPLICATIONS

9. The work of the Southampton Local Safeguarding Children Board contributes to the outcomes of the Children and Young People's Plan with particular responsibility for overseeing aspects of the plan that relate to the "Staying Safe" outcome of the Every Child Matters agenda.

KEY DECISION? No

WARDS/COMMUNITIES AFFECTED:	None
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SUPPORTING DOCUMENTATION

Appendices

1.	Southampton Local Safeguarding Children Board Annual Report 2011-12
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Documents In Members' Rooms

	None
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Equality Impact Assessment

Do the implications/subject of the report require an Equality Impact Assessment (EIA) to be carried out.	No
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Other Background Documents

Equality Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)

Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)

1.	None	
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Southampton Local Children Safeguarding Board

Annual Report 2011-12

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Chair's forward

This 2011-12 Annual Report shows evidence of the Boards development in both the range and depth of its activities, and in the degree of its engagement and embedding within the local context. This year has been a busy one with the initiatives outlined in the last Annual Report being progressed and many of which have been completed.

The report demonstrates the enormous amount of committed hard work by the range of professionals making up the statutory multi disciplinary partnership that is the Southampton Safeguarding Children's Board (SSCB). The Board has been assisted this year by the inclusion of a lay member and it is hoped that the recruitment of another lay member will further assist the Board in making stronger links with the community.

As we are all aware, effective safeguarding requires a "joined up" approach, and it requires all agencies to be able to effectively prioritise and to be pro-active where there are risks of neglect or abuse to children. Whilst making changes and budgetary pressures are an inevitable aspect of the process, the partners to the SSCB must remain vigilant to ensure that these links, and a pro-active culture, continue to be strengthened amongst the whole workforce, in respect of safeguarding issues.

Underpinning all of these changes is the implementation of the Governments review of Safeguarding, the Munro Review. This calls for a more systemic approach towards working with families. The Munro Review has identified a stronger sense of professional discretion and judgement in social work and a more focussed emphasis on achieving outcomes for children and their families as key areas. There are also implications for how Serious Case Reviews are conducted which the Board will need to consider.

Looking to the future, therefore, whilst the Southampton LSCB is in a good position to carry out its roles of co-ordinating and assuring the safety of children's and young people, there can be no complacency, and there are a number of considerable challenges, and opportunities ahead, in particular the feedback from the Ofsted inspection and the move to GP Commissioning.

The Board will need to address these opportunities and challenges in a forward looking way during the next year, building on the strength of existing partnerships and formalising some of the key new governance and partnership arrangements which will be required, taking on board the full implications of the new Working Together 2012 documentation when published.



Donald McPhail
Independent Chair of Southampton Safeguarding Children Board

1 Introduction

This report sets out the priorities and achievements of, and the challenges faced, by Southampton Safeguarding Children Board (SSCB). It provides an overview of safeguarding activities in Southampton for children and young people under the age of 18. This information provides a baseline and a focus for the business plan and activities for 2012-13.

Southampton Safeguarding Children Board is independent of the City Council. The Children Act 2004 requires the City Council as a Local Authority to establish a Local Safeguarding Children Board. The Director of Children Services and Learning reports on the effective working of the Southampton Safeguarding Children's Board to the Chief Executive of the council.

Southampton Safeguarding Children Board has a chair that is independent of the local statutory services, so the Board can exercise its local challenge function more effectively. Southampton Safeguarding Children Board (SSCB) is responsible for challenging the Southampton Children and Young People's Trust and if there are concerns about agencies and services about keeping children safe.

2 Southampton Safeguarding Children Board

The Full Board met bi-monthly during the year chaired by an Independent Chair in compliance with Working Together 2010. The Panel has a membership of strategic leaders of agencies all with a responsibility to safeguard children (see Appendix 1). The scope of the Board includes safeguarding and promoting the welfare of children in three broad areas of activity.

The Executive Board was established on 6th July 2010 and meets bi-monthly between full board meetings. Membership comprises of:

Donald McPhail (SSCB independent Chair)
SSCB Board Manager
Budgen, Felicity (Children Services and Learning)
Alison Alexander (Children Services and Learning)
Lesley Hobbs (Prevention and Inclusion)
Jason Hogg (Hampshire Constabulary)
Judy Gillow (University Hospital Trust)
Susan Lawes (SHIP PCT Cluster)

The Executive will support the Board through highlighting improved business performance and any areas of development.

The scope of the Board includes safeguarding and promoting the welfare of children in **three** broad areas of activity:

- 1) Activity that affects all children and aims to identify and prevent maltreatment, or impairment of health or development, and ensure children are growing up in circumstances consistent with safe and effective care. For example:
 - mechanisms to identify abuse and neglect wherever they may occur;
 - work to increase understanding of safeguarding children issues in the professional and wider community, promoting the message that safeguarding is everybody's responsibility;
 - work to ensure that organisations working or in contact with children, operate recruitment and human resources practices that take account of the need to safeguard and promote the welfare of children;
 - monitoring the effectiveness of organisations' implementation of their duties under section 11 of the Children Act 2004;

2) Proactive work that aims to target particular groups for example:

- developing/evaluating thresholds and procedures for work with children and families where a child has been identified as 'in need' under the Children Act 1989, but where the child is not suffering or likely to suffer significant harm; and work to safeguard and promote the welfare of groups of children who are potentially more vulnerable than the general population, for example children living away from home, children who have run away from home, children missing from school or childcare, children in the youth justice system, including custody, disabled children and children and young people affected by gangs.

3) Responsive work to protect children who are suffering, or are likely to suffer significant harm, including:

- children abused and neglected within families, including those harmed in the context of domestic violence and as a consequence of the impact of substance misuse, or of parental mental ill health;
- children abused outside of their families by adults known to them; children abused and neglected by professional carers, children abused through sexual exploitation and young victims of crime.

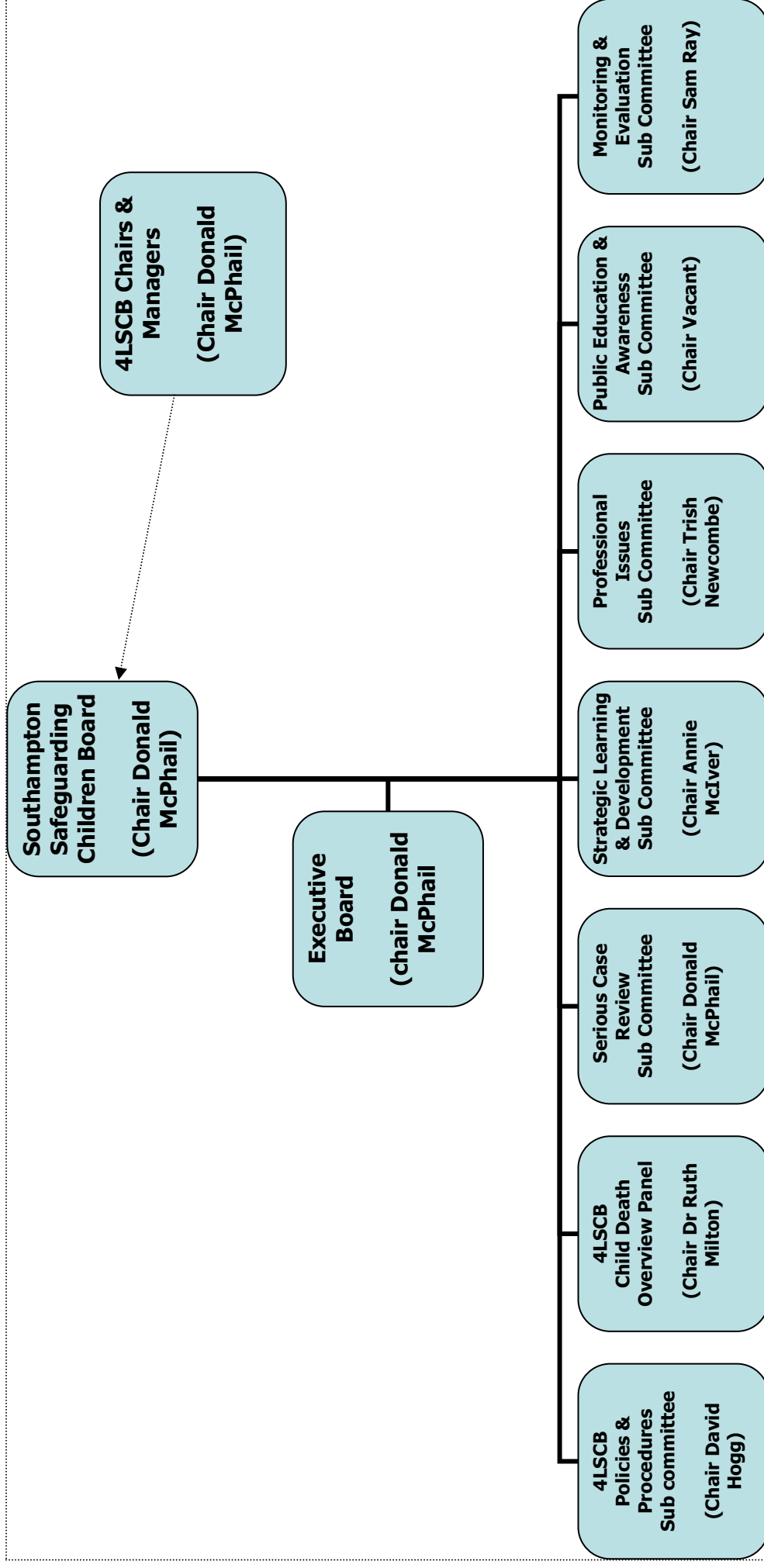


Diagram of the Southampton Safeguarding Children Board and Sub Committees

Clear reporting processes

Clear reporting processes and robust challenges to the Children and Young People's Trust were through the Board's independent chair. The independent chair is accountable to the Director of Children Services and Learning and reports to the Local Authority Scrutiny Committee. Attendance at the Children and Young People's Trust by the independent chair allows robust reporting processes and challenges. The independent chair is responsible for:

- chair the Board's bi-monthly meetings
- chair of the Executive Committee
- provide direction on emerging issues from serious case reviews
- attend the Children and Young People's Trust Board
- support sub committees chairs by regular meetings to review progress on business plan
- support the Southampton City Council scrutiny function in relation to safeguarding
- chair the Serious Case Review sub committee

Issues to the Children and Young People's Trust:

- The regular reviews of the capacity of agencies working to safeguard vulnerable children and informs the Children and Young People's Trust of any concerns.
- The Board has been aware of the sustained high level of demand of services for vulnerable children and this has proved challenging for statutory agencies, this has been reported to the Children and Young People's Trust
- The Board required clarification and information on the progress on multi agency training in safeguarding
- The development of a multi-agency training strategy resulted in a full cost recovery model of training being implemented. The strategic learning and development sub committee for safeguarding reports to both the Children and Young People's Trust and Southampton Safeguarding Children Board.
- The Children and Young People's Trust was aware of resource implications of the revised Working Together (2010) statutory guidance
- The national guidance from the National Treatment Agency on the Joint Guidance on developing local protocols between drug and alcohol treatment services and safeguarding and family services was taken to the Children and Young People's Trust

Ofsted Inspection Findings during 2011/12

The Southampton Safeguarding Children Board contributed to the annual joint inspection undertaken by Ofsted. A full report can be found on the following link: <http://www.ofsted.gov.uk/local-authorities/southampton>. The findings of this report are as follows:

Safeguarding services	
Overall effectiveness	adequate
Capacity for improvement	adequate
Safeguarding outcomes for children and young people	
Children and young people are safe and feel safe	adequate
Quality of provision	inadequate
The contribution of health agencies to keeping children and young people safe	adequate
Ambition and prioritisation	adequate
Leadership and management	adequate
Performance management and quality assurance	adequate
Partnership working	adequate
Equality and diversity	adequate
Services for looked after children	
Overall effectiveness	adequate
Capacity for improvement	adequate

How good are outcomes for looked after children and care leavers?	
Being healthy	good
Staying safe	adequate
Enjoying and achieving	adequate
Making a positive contribution, including user engagement	adequate
Economic well-being	inadequate
Quality of provision	inadequate
Ambition and prioritisation	adequate
Leadership and management	adequate
Performance management and quality assurance	adequate
Equality and diversity	adequate

Monitoring the capacity within the children and young people workforce

Southampton City Council Children's Services

The capacity to safeguard children has been reviewed throughout the year through a monthly leadership report written by the Head of Safeguarding which focussed on capacity of the children's services workforce. As a result of Terms and Conditions the service lost a third of its frontline social workers as well as senior practitioners, team managers and a service manager. The vacancies have been covered by agency staff. These have been of variable quality and there has been high turnover. Investment in the Social Care Service has been a priority of Southampton City Council.

Youth Offending Team

The role of the Youth Offending Service (YOS) is to reduce offending by young people in conflict with the law. Volunteers help to do this in a number of ways. Reparation is an element of restorative justice and volunteers are required to interact, supervise and encourage the young person to give something back to their victims or to their local community. Also, volunteer community panel members are required to work with the young person to address the reasons behind their offence. Together with your panel colleague and a member of the YOS team you will work with the young person, their parent/carer to agree a contract, detailing how the young person will make amends.

Hampshire Probation Service

Southampton having a specific team with a dedicated city wide focus and any capacity issues are reported to the Board. Its Director is also the Hampshire Probation Trust Responsible Authority lead for MAPPA (Multi-Agency Public Protection Arrangements). The Director is also a member of the board, reporting to the Board on any safeguarding concerns and capacity issues.

Hampshire Constabulary

Child protection for the city of Southampton is now serviced by the Western Hampshire Public Protection Unit. This is a fully integrated unit with responsibility for Child Abuse Investigations, Adult Abuse Investigations, Offender Management and Safeguarding (including Domestic Violence, HBV and missing persons). The Western Child Abuse Investigation team has maintained its operational capacity and is currently fully staffed. There have been several complex and serious investigations this year that when added to the volume investigations have tested the operational resilience of the unit. In order to meet demand resources were drawn from other area based Public Protection teams. Recent changes to the internal grading and allocation of child abuse investigations has led to an increase in volume investigations being passed to the Child Abuse Investigation Team. This is being monitored as it is felt that the western team in particular are now carrying a significantly higher workload with no additional resourcing.

NHS Southampton

Key themes for safeguarding and improvement plan:

1. Improve economic wellbeing
2. Improve mental health
3. Improving early years experience/better parenting and family support
4. Taking responsibility for health
5. Living with long-term conditions and maximising the quality of life
6. More people living longer
7. Creating a healthier environment
8. Improving safeguarding for children and vulnerable adults
9. Protecting people from threats to health

Southampton University Hospital Trust

Capacity to safeguard children is kept under regular review across UHS. The Trust Board Executive Lead and the Consultant Nurse CP/Safeguarding are members of LSCB and report directly to LSCB. The UHS CP/Safeguarding service model and workforce was reviewed in 2011 as part of the multi-agency review. This resulted in optimal use being made of skill mix and an increase in resources secured for the CP/Safeguarding team to meet increased demand, to further improve capacity to safeguard, and to maximise the outcomes for children.

Southern Health NHS Foundation Trust

Southern Health NHS Foundation Trust has a specific team with a dedicated focus on safeguarding children within Mental Health, Learning Disability and Substance Misuse Services. Capacity remains stable

Southampton Safeguarding Adults Board

A key objective of the Southampton Safeguarding Adults Board (SSAB) Business Plan is to consolidate links and joint working relationships between Children's Services and the SSAB. Children's safeguarding is included in the SSAB Business Plan reflecting the strategic links that exist between the two Boards. Children's safeguarding is also included in relevant operational guidance and training programmes in order to raise staff awareness of the duty to refer on any concerns about the safety and welfare of children highlighted in the context of a safeguarding adult's investigation.

Solent NHS

Solent NHS Trust has a robust accountability framework in place which ensures that the capacity of the workforce is regularly monitored and reviewed. Capacity has been increased within the Safeguarding Children and Young people team to provide support and advice to all staff across the workforce.

3 Progress and achievements against key priorities from Business Plan 2011-14

1. Developing policies and procedures in line with Working Together 2010 to include implementation plans by each agency

Across Southampton the procedures are available online. Agencies have contributed to our understanding of their application of our updates and the impact this has had on improving their services. We are able to confirm that this has been monitored by our Professional Issues Sub Committee who has satisfied themselves with adherence to compliance across agencies within Southampton.

2. Establishing the programme of audits to include single agency, multi-agency audits

The following are completed audits undertaken, in some cases it was appropriate for it to be single agency, but in the main a multi agency approach was used, with all being reported back to the Monitoring and Evaluation Sub Committee and incorporated in a full report to the main board.

- Health Visitor use of the Family Health assessment tool
- Liaison Health Visitor Audit of SUHT ED Concern Forms
- Midwifery and the use of GP forms, safer babies and domestic violence
- Audit of transfer of information from health visitors and schools nurses
- Ofsted 'Self assessment' audits
- Audit of the content of CYP's
- Initial Contact to Children First Deep Dive audit
- Quality Assurance Framework- self assessment and supervision schedules. Request for organisations to submit information.
- Audit of the use and quality of the Unborn Baby Protocol

In addition the Southampton Safeguarding Children's Board Manager participates in the Child Protection Local Authority's Audit on a monthly basis.

3. Implementing standards in safeguarding for commissioners and the community and voluntary sector

The implementation of safeguarding standards has been addressed within Southampton. Agencies continue to embed standards into their systems, thirty agencies have been involved and up to fifteen have confirmed that standards are being implemented. The main issues for implementation have been around standard seven (Standard Seven: Agencies' contribution to and learning from Serious Case Reviews) which is a challenge to the voluntary sector due to capacity of staff. Training lead has been identified to help with this.

4. Listening to the voices of children and young people to better meet their safeguarding needs

To progress this theme, the board manager along with various agencies had direct discussions with clients and young people within their agencies with the findings being reported back to the main board, with recommendations as to how best to improve services. In addition work has begun on the Wishes and Worries project brief, which will continue into the coming year.

Completed work for this priority has been the following:

- E-Safety project: training on the PICS programme to Child Protection Liaison Officers.
- Seasonal Campaigns i.e. Fireworks, Safety while swimming, Stranger Danger Awareness.

5. Implementing the learning the themes from Serious Case Reviews and Child Death Reviews both national and local

Southampton has sadly had two Serious Case Reviews this year. There was one child death and a case where a child sustained a potentially life-threatening injury through neglect which gave rise to concerns about the way in which local professionals and services worked together to safeguard children. These Serious Case Reviews have focussed us to develop closer liaisons both across Children and Adult Services. Training was rolled out across Children Services by Drug Action Team and covered the following areas:

- The impact of parental problem drug use on children
- The child's perspective
- Listening to the voice of the child
- protective factors
- Local policy underpinning practice
- The Joint Working Protocol
- Information Sharing
- A parent in Prison statistics

Further learning was gained by the sharing/ reprinting of the Neglect Handbook, which focuses on four domains of care: Physical, Safety, Affection / Love, and Esteem. The tool is useful in identifying/ assisting with clarifying areas of concern for practitioner across all disciplines.

6. Working with adult services to improve outcomes for children and young people

We developed a task and finish multiagency group which was called the Toxic Trio. The group was represented by Drug services, Mental

Health & Learning Disabilities, Domestic Abuse and Children Social Care services. They met to discuss how:

- using the knowledge and experiences of current practice and
- learning from serious case reviews

could improve safeguarding children in services with an adult focus. This group will be reviewed in 2012-13 to ensure focus and appropriateness around the toxic trio/hidden harm issues.

To promote closer liaison with adult services a senior manager who is a member of the Southampton Safeguarding Adults Board is a member of the Southampton Safeguarding Children Board.

7. Using local data to have a clear understanding about safeguarding needs in Southampton

The Lead Officer for the Children's Data Team for Southampton Children's Services attends the Monitoring and Evaluation Sub Committee (six weekly) reporting her findings in respect of the following:

- Critical key Performance Indicators
- Business Plan indicators
- Quarterly process data, which encompasses: CP Visits, Core Group Meetings, Children Looked After Visits and Personal Education Plans.
- Pathway Plans
- Tier 3/4 CP plan monitoring
- Safeguarding activity and staffing measures
- Measures of Child Protection
- Childhood Wellbeing Research Centre indicators
- CAF/CASS data: Care Applications across 4LSCB.

8. Maintaining the effective governance arrangements in the Board and Sub-Committees

Each Sub Committee has produced a business plan and has a Terms of Reference agreed by the Southampton Safeguarding Board. Each Sub Committee's Business Plan is submitted to the full board for ratification and direction. In addition, each sub committee has to produce a highlight report monthly indicating progress in relation to the business plan.

4 Sub committees Activities

4.1 4LSCB Policy and Procedures sub committee

The 4LSCB Policies and Procedures Sub Committee has met over the year and considered the following areas and how best to standardise practice across the 4LSCBs:

- Safeguarding Procedures Updates and the continued process of updating the Policies and procedures.
- Explored the Work programme for the year.
- Rapid Response Protocol and the effectiveness of this.
- Domestic Abuse Practice Guidance.
- Developments from the Missing, Exploited and Trafficked Children Group.

4.2 Child Death Overview Panel

The Child Death Overview Panel meets 7 times per year. The reviews undertaken during the meetings will not necessarily be child deaths that have occurred during this period of time. To review child deaths in a robust manner, data and investigations (such as post mortems/toxicology results) can take up several months to be completed. This information supports the panel in making a recommendation and categorising the death of the child. The meeting reviews child deaths which have been categorised as life limiting conditions, cardiac condition and cancers.

Regional Issues

The CDOP staff recently helped organise the joint CDOP and Foundation for the Study of Infant Deaths (FSID) training events. Funded by CDOP, the training was based on the local 'Every Sleep Matters' campaign. The events were a great success providing free training for over 300 professionals including health visitors, midwives, nurses, children's centre outreach workers, Sure Start volunteers and coordinators. Initial feedback has been very positive.

The CDOP office continues to liaise with both neighbouring and nationwide CDOPs to share information on individual cases and make use of their learning.

National Issues

The following information is extracted from the March 2012 Department for Education Child Death Overview Panel bulletin;

- We have received a number of queries recently about what the protocol should be when reviewing the death of a child who is normally resident in England which occurred while the child was abroad. In these cases the death, including those which were registered abroad, should be reviewed as fully as possible, although we recognise that in some circumstances it may be difficult to gather sufficient information to undertake such a review. These deaths should always be discussed by the CDOP. In some circumstances the panel may decide that there is insufficient information to be able to categorise the death and may record this death as “*Inadequate information upon which to make a judgement*” on Form C.

Reviews of the deaths of children who are normally resident in England which occurred abroad should be recorded within the annual data collection forms and should be recorded in Table 14 as having been abroad at the time of the event or condition which led to the death.

Section 7.33 -7.35 of Working Together contains further information about reviewing the death of a child who dies abroad. Please note that there is no requirement for a death which occurs abroad to be registered in the UK.

- Within the Department we are keen to make best use of the valuable, and detailed, data collected by CDOPs on all child deaths. We are in the process of investigating the most effective ways to share information nationally, in particular about the actions taken as a result of the findings arising from the reviews. One of the options we will investigate will be the possibility of developing a national database, but given the limited resources available centrally we also need to investigate other cost effective options before deciding on an approach.

4.3 Serious Case Review sub committee

The Serious Case Review Sub Committee has met on a monthly basis reviewing cases that have been brought to their attention, or that they have requested information on. All cases which meet the threshold for a Serious Case Review is followed through with an independent management review and a detailed action plan, which is monitored and reported on to the Sub Committee, in respect of progress.

4.4 Professional Issues Sub Committee

The Professional Issues Sub Committee has continued to look at practice across all agencies and how best to bring them in line with

government guidance. There has been significant work undertaken with the Muslim Council of Southampton and Southampton Voluntary Services. Various areas that the group covered were:

- Verification of Policies
- Revised Policies and Procedures
- 4LSCB Sexual Exploitation Group
- 4LSCB Google Analytics Data
- Home Educated Children
- Resource Implications
- Southampton Commissioning Standards

In addition the Professional Issues Sub Committee has followed the agreed business plan submitted to the full board.

4.5 Monitoring and Evaluation sub committee

The following is an outline of work completed by this sub committee:

- An audit calendar which maps the single agency and multi-agency audits undertaken and planned. The reports, recommendations and actions plans are embedded.
- An agreed dataset based on a range of safeguarding indicators to enable the Board to scrutinise performance in key areas.
- Highlight reports to SCSB flag up any data or other issues.
- Annual update of the multi-agency self assessment of observation of practice, self-assessment and listening to the views of service users and staff
- Multi agency audit of referrals that do not meet social care thresholds - action plan will lead to improved outcomes for children and families.

An action plan has been developed as a result of the recommendations from the audit of contacts. The actions will lead to the following improved outcomes for children and families:

- Improved recording of children & parents ethnicity, religion & first language to inform service planning & provision.
- Improved recording if a child is disabled & on the disability register to inform service planning & provision.
- Improved referral information being taken and received leading to clearer understanding of a child's circumstances and family composition.
- Good analysis of information and improved outcomes for children.
- Referrers being clear why they are contacting Children First.
- Professional referrers having a clear understanding of Tier 3 threshold for service and also understanding threshold for CAF and targeted services at tier 2.

- Embed use of referral form within professional network to ensure referrals are put in writing and responded to .
- Health organisations to review methods of information sharing between health disciplines and with children's social care to ensure consistency and clarity for both professionals and children and families.
- Improved communication and referrers & families kept up to date, following referral to Children First.
- Greater understanding by health professionals of actions that may be appropriate at Tier 2, to safeguard children (early intervention).
- Workshop for GPs on the use of CAF to develop greater engagement of GPs with Tier 2 services.

In December 2011 the Government accepted Professor Munro's recommendation that the development of locally held information as well as national information is an intrinsic part of local quality assurance. With Ofsted and the Association of Directors of Children's Services (ADCS), Government published key questions for all areas to consider in quality assuring how delivery in their area helps improve outcomes and are set to lead a full consultation on a draft national performance information set.

At this current point there are three possible data sets:

- Munro
- Department of Education
- One used by Ofsted for new Inspections.

Recommendation: SSCB integrated data set to be revised over the coming year in line with the Government's response. The remit will be to undertake multi-agency audits, thematic reviews and deep dive reviews with a clearer focus on improving the outcomes for children.

4.6 Public Education and Awareness sub committee

The following themes were explored by Public Education and Awareness Sub Committee and some lead to campaigns/training:

- Key messages and campaigns to young people and parents using local data including JSNA
- Public awareness campaigns from 4LSCB child deaths and local serious case reviews
- Provide information on the bereavement services for families in Southampton
- FSID Training
- Capture the voice of children and young people in existing forums

4.7 Strategic Learning & Development Sub Committee (this section was missing)

The prime purpose of the group is to give strategic direction of the inter-agency safeguarding training across Southampton. This forum deals with a combined agenda and reporting mechanism to both the **Children's Trust** and **Southampton Safeguarding Children Board**. The chair of the forum reports to both the Trust and the Board.

The group ensures that single agency workforce strategies are developed, in line with Working Together 2010. To develop training needs analysis to identify priorities and a training programme to take account of local and national priorities. This includes single agency and inter-agency training. The monitoring of who is being trained, to what standard, and the evaluation and quality is reported to the Southampton Safeguarding Children's Board.

Multiagency safeguarding training 1 April 2011 – 31 March 2012

The learning and Development Sub Committee for the Children's Trust has provided the following information in respect of Multiagency Safeguarding Training completed during 2011/12.

Title of training	Training provider	Target audience	No. of attendees	Course duration	Agency	Percentage of attendees
Bruising And Non-Accidental Injuries In Young Children	Southampton Solent	Those who have a particular responsibility for safeguarding children and young people	33	1/2 day	CSL Health School Police Other	45 23 9 23
Child Protection Lead Officer Training	Inspire	Those in regular contact with children and young people who would take on the role of Lead Professional	58	1 day	CSL Health School Police Other	100
Creating An Anti Bullying Environment	Children Services and Learning Workforce Development Team	Any early years and child care practitioners	18	3 x 1/2 day	CSL Health School Police Other	6 6 88
Domestic abuse and it's impact on children and young people	Solent Healthcare and Children Services and Learning	Any early years and child care practitioners	30	1/2 day	CSL Health School Police Other	63 3 10 24

Title of training	Training provider	Target audience	No. of attendees	Course duration	Agency	Percentage of attendees
Enhancing Interagency Safeguarding And Child Protection Practice	Children Services and Learning Workforce Development Team	Those who have a particular responsibility for safeguarding children and young people	60	2 days	CSL Health School Police Other	45 12 12 31
Hidden Harm	Solent Healthcare and Drug Action Team	Those who have a particular responsibility for safeguarding children and young people	64	1 day	CSL Health School Police Other	45 2 16 33
Honour Based Violence Training	Hampshire Constabulary	Those who have a particular responsibility for safeguarding children and young people	9	1/2 day	CSL Health School Police Other	55 11 11 23
Safeguarding children and young people awareness	Children Services and Learning Workforce Development Team	Those in regular contact with children and young people who need introductory training on how to work together to safeguard and promote the welfare of children	50	1/2 day	CSL Health School Police Other	26 6 18 50
Safeguarding Children For Early Years And Play Practitioners	Children Services and Learning Workforce Development Team	Those in lead or deputy lead fractioned role, designated safeguarding officers and safeguarding lead committee members	25	1 day	CSL Health School Police Other	100

Title of training	Training provider	Target audience	No. of attendees	Course duration	Agency	Percentage of attendees
Safeguarding For Childminders	Children Services and Learning Workforce Development Team	Specifically for home based childcarers and child minders	27	1 day	CSL Health School Police Other	100
Safeguarding children and young people training for managers	Children Services and Learning Workforce Development Team	Those responsible for supervising and managing staff working with children and young people	9		CSL Health School Police Other	23 77
Safer Recruitment	Children Services and Learning Workforce Development Team	Those with a responsibility recruiting members of staff	12		CSL Health School Police Other	16 8 42 32
Safeguarding Workshop For Schools	Children Services and Learning Workforce Development Team	all teaching and non teaching staff at St Georges	81	1/2 day	CSL Health School Police Other	100
Common assessment and Lead Professional in Practice	Children Services and Learning Workforce Development Team	Those working with children and young people in universal and targeted services	13	1 day	CSL Health School Police Other	30 30 40

Title of training	Training provider	Target audience	No. of attendees	Course duration	Agency	Percentage of attendees
Risk Taking and Young People Level 1	SMASH	Those working with children and young people from universal and targeted services	41	1 day	CSL Health School Police Other	29 10 61
Level 2 Substance misuse	SMASH	Those working with children and young people from universal and targeted services	25	2 days	CSL Health School Police Other	8 4 88
Level 2 Sexual Health and Relationships	SMASH	Those working with children and young people from universal and targeted services	58	1 day	CSL Health School Police Other	33 3 3 61
Hidden Sentence	Children Services and Learning Workforce Development Team	Those working in services where service users may be affected by imprisonment or criminal conviction	28	1 day	CSL Health School Police Other	64 4 11 21
Inset Safeguarding awareness	Children Services and Learning Workforce Development Team	Those working directly and indirectly with intense contact with children and young people	199	1/2 day	CSL Health School Police Other	37 63

Title of training	Training provider	Target audience	No. of attendees	Course duration	Agency	Percentage of attendees
Online Safeguarding	Children Services and Learning Workforce Development Team	Those working directly or indirectly or with infrequent but intensive engagement with children or young people	35 usernames assigned	NA	CSL Health School Police Other	20 14 66

4.8 Financial Contribution

Contributions to the 2011/2012 budget were received as follows:

Primary care trust	£31,426
Police	£12,533
Hampshire Probation	£2,504
CAFCASS	£550
Southampton City Council	£73,756
CWDC	£19,358
Area Based grant (CDOP)	£15,300

Appendix 1 Membership of the Southampton Safeguarding Children Board

Donald McPhail	Independent Chair
Felicity Budgen	Vice Chair of Southampton Safeguarding Children Board, Head of Safeguarding, Children's Services and Learning
Clive Webster	Executive Director of Children's Services and Learning
Alison Alexander	Assistant Director, Children's Services and learning
Shelagh Butler	CAFCASS
Jason Hogg	Hampshire Constabulary
Susan Lawes	SHIP PCT
Dr Hilary Smith	Designated Doctor, SHIP PCT
Lindsay Voss	Designated Nurse, SHIP PCT
Aileen Patterson	Head of Children and Families, Solent Healthcare
Trish Newcombe	Chair of Professional Issues Sub Committee (Names Nurse, Solent Healthcare)
Judy Gillow	Director of Nursing, SUHT
Dr Sarah Steele	Named Nurse for Child Protection, SUHT
Nick Cross	Housing, Southampton City Council
Lesley Hobbs	Principle Officer, Prevention and Inclusion, Southampton City Council
Maria Galovics	Hampshire Probation Trust

Gerida Montagu-Munson	Primary Headteacher
Jo Lappin	Head of Safeguarding, Southern Healthcare
Dr Ali Robins	Named GP lead for Safeguarding
Annie McIver	Chair of Interagency Safeguarding Learning & Development Strategic Group (Principal Officer, Social Care, Southampton City Council)
Carol Valentine	Senior Manager Adult Health and Social Care, and member of Southampton Safeguarding Adults Board
Chris Ethridge	Young People and maternity Lead, NHS South Central
Cllr Sarah Bogle	Executive Member for Children's Services and Learning
Richard Ivory	Solicitor to the Board, Southampton City Council
Sam Ray	Chair of the Monitoring and Evaluation Sub Committee (Commissioning Lead Safeguarding, Children's Services and Learning)
Jo Ash	Southampton Voluntary Services
Tony Heselton	South Central Ambulance Service
Vanessa Cass	Further Education College
Clive Clifford	Lay Member
Jennie Harmstom	Board Manager
Southampton City Council Legal Advisor	When requested by Chair only

Appendix 3

Membership and attendance of the board meetings during 2011-2012

SSCB meet bi-monthly and the meetings are serviced by Southampton City Council Democratic Services. During 2010-11 there was a vacancy for the board manager role and an interim manager was appointed. A manager was appointed during August 2010.

Member agency/organisation	Meetings attended/meetings required to attend
Independent Chair	6/6
Vice Chair (Head of Safeguarding, Children's Services and Learning)	6/6
Director of Children's Services and Learning	1/6
Board Manager	5/6
Chair of Strategic Learning and Development Group	0/6
Chair of Monitoring & Evaluation sub committee	2/6
Chair of Professional Issues sub committee	5/6
Chair of Public Education & Awareness sub committee	5/6
Community & Voluntary sector	5/6
CAFCASS	4/6
Hampshire Constabulary	6/6
Youth Offending Team	4/6
National Probation Service – Hampshire Branch	6/6
Designated Doctor, NHS Southampton	3/6
Designated Nurse, NHS Southampton	6/6
NHS Southampton	6/6
Southampton University Hospital Trust	6/6
Southern Health	4/6
Solent Health	6/6
GP Safeguarding Lead	0/6
South Central Ambulance Service	3/6
Primary Head teacher	1/6
Further Education College	4/6
Southampton City Council Housing	6/6
Southampton Safeguarding Adults Board	1/1
Executive Member, Children's Services and Learning	3/6
Lay Member	2/2

Agenda Item 9

DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE
SUBJECT:	PROGRESS REPORT ON POST OFSTED ANNOUNCED INSPECTION ACTION PLAN
DATE OF DECISION:	14 MARCH 2013
REPORT OF:	CABINET MEMBER FOR CHILDREN'S SERVICES & DIRECTOR OF CHILDREN'S SERVICES AND LEARNING

<u>CONTACT DETAILS</u>				
AUTHOR:	Name:	Felicity Budgen	Tel:	023 8083 3021
	E-mail:	Felicity.budgen@southampton.gov.uk		
Director	Name:	Clive Webster	Tel:	023 8083 2771
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STATEMENT OF CONFIDENTIALITY
None

BRIEF SUMMARY

An 'Announced' inspection of Safeguarding and Children Looked After services by OfSTED took place during 23 April to 4 May 2012. The inspection report was published by OfSTED on 13 June 2012. Key issues arising from the Inspection were reported to Overview and Scrutiny Management Committee in July 2012 and November 2012.

The OfSTED report recommended that the Council work with its partners to address 17 areas for improvement to improve the effectiveness of the local safeguarding arrangements and services to Children Looked After.

This report provides members with an update on progress since November 2012 in addressing the areas for improvement recommended by OfSTED.

RECOMMENDATION:

- (i) That the Committee note on comment on the progress made to deliver a stable and improving Safeguarding service.

REASON FOR REPORT RECOMMENDATIONS

1. To ensure a continued focus upon the areas of improvement identified by OfSTED on Southampton's Safeguarding and Children Looked After services, May 2012.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

2. To not respond to the considered views of the national regulatory service for inspecting the collective effectiveness of safeguarding and children looked after services would potentially put the Local Authority and its partners at risk of failing to meet the safeguarding needs of vulnerable local children and young people. Not responding to areas for improvement identified by OfSTED would also have significant reputational consequences for the council when its safeguarding arrangements are next assessed by OfSTED.

DETAIL (Including consultation carried out)

3. Following the OfSTED Inspection, May 2012, the service responded with a detailed action plan, see appendix 1. This plan is monitored, at a senior level, at the services monthly quality assurance meeting. The plan is RAG rated.
4. To date 4 actions are green, 31 amber and 3 red. The key outstanding area of limited progress that continues to provide the greatest challenge to the council relates to the Council's success in achieving a stable workforce with the balance of skills and experience to deliver practice of consistent quality.
5. Overall service effectiveness will improve significantly when we have a stable and permanent workforce that can take full advantage of all of the other system improvements and investments that have been made. In progressing towards this the Council has:
 - Made significant progress in recruiting competent and able newly qualified social workers (NQSWs) following its proactive early recruitment fair for Social Work graduates in July 2012. This will provide a core for its future workforce.
 - Implemented a retention payment that was agreed by the council in December 2012 to assist in attracting and retaining more experienced social workers. Whilst this has not delivered an immediate improvement in workforce stability it is too early to gauge what the impact of this will be. The initiative is being used monthly as part of our ongoing campaign to recruit experienced social workers and senior practitioners.
 - Actively pursued a recruitment campaign from overseas and we are in discussions with a specialist recruitment agency to specifically find and recruit first line managers and experienced social workers. If successful it is anticipated that these actions will fill our vacancies by July.
 - Put in place a workforce strategy to develop both our new and existing social care workforce. This involves joint working with health colleagues who have recruited additional newly qualified health visitors.
6. Since the November 2012 report to OSMC the Council's Management Team have:
 - received a presentation on performance, strengths and challenges on 12 February 2013. The report proposed short and long term solutions. These are currently being drawn into detailed proposals.
 - appointed a Change Team to inform the successful development of the People Directorate. The transformation of Children's Services is an essential workstream of this initiative. This work is being actively developed with our partners in Health and across the City Council.

Felicity Budgen, Head of Safeguarding Service and Donna Chapman, Associate Director - Maternity and Child Health Commissioning, are leading this workstream. Staff from both agencies are working on a new Children's Services design. Taking a "whole child, whole family" and all agency approach to resolving issues earlier and thereby preventing high demand. Teams and agencies will work together effectively to identify solutions both for children, their families, staff and agencies. The model will promote self-reliance.

7. In February, the Council took part in a Peer Challenge. Peer Challenges are organised by the Children's Improvement Board. The CIB was established by the DfE and is established in all nine regions. The Board undertakes a range of functions, but in South East the 19 Local Authorities committed to having one Peer Challenge in all authorities. In Southampton a Peer Challenge took place on progress against our Ofsted action plan. The Peer Challenge process specifically does not result in the production of a written report. The observations and feedback offered by the team are limited by the modest amount of time any team has in its fieldwork to triangulate and establish firm conclusions about a service and are therefore offered informally and un-triangulated. The Southampton Peer Challenge team comprises a mixture of professionals from the other 18 South East Local Authorities. Feedback on the team's reflections about the Council's progress against its action plan will be shared orally.

RESOURCE IMPLICATIONS

Capital/Revenue

8. There are no capital implications as a direct result of this report.
9. In order to respond to a large number of the recommendations revenue resources will be found within the existing Children's Services and Learning budgets. Where additional resources are needed these will be supported by a business case and progressed through normal corporate resourcing processes.

Property/Other

10. None.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

11. This report has not had the benefit of Legal Services input.

Other Legal Implications:

12. This report has not had the benefit of Legal Services input.

POLICY FRAMEWORK IMPLICATIONS

13. None.

KEY DECISION? No

WARDS/COMMUNITIES AFFECTED:	All
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SUPPORTING DOCUMENTATION

Appendices

1.	Post OfSTED Integrated Safeguarding Improvement Plan
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Documents In Members' Rooms

	None
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Equality Impact Assessment

Do the implications/subject of the report require an Equality Impact Assessment (EIA) to be carried out.	No
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Other Background Documents

Equality Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)

Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)

1.	None	
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No.	Rec. Action	Progress	Impact	What do we still need to do	Where we aim to be by 31 March 2013 (including RAG Rating)	Cost	Lead person responsible
QUALITY OF WORK TO SAFEGUARD CHILDREN							
1	Ensure that the quality of social work to safeguard children is of a consistently high standard						
1.1	Secure a permanent workforce with sufficient experience and skills to undertake the full range of statutory work.	Funding secured for additional social workers and managers over establishment on a temporary basis to allow for safe allocation of work whilst necessary action taken to stabilise the workforce. Retention Policy and associated finances agreed on 21/12/12. Currently one-third of workforce as agency staff and another third are newly-qualified.	All child protection cases allocated and robust management oversight in place on the totality of the work. 16 social workers appointed and in post by 31st October.	1. Continue appointment to all vacant posts. 2. Reduce agency staff. Continue to advertise for frontline social workers and promote retention policy. 3. Recruit experienced social workers from overseas. 4. Commission a recruitment company to find front-line managers and experienced social workers.	Significant progress in reducing dependency upon agency staff as a share of our front line Children's Social Care workforce. The retention policy has been agreed and is now being implemented. Early indications from the January recruitment are not promising. 16 additional newly-qualified social workers were recruited and in place by October 2012.	£1.7m in baseline budget 13/02/13.	Faithly Budgen
1.2	To ensure that the workforce has sufficient experience and skills to undertake the full range of statutory work.	Introduced 'group interview' pilot to test against key competencies. Agreed the profiles for the learning and development programme September 2012-March 2013. This incorporates OSTED findings, new legislative requirements and learning from SCR and IMRS. Reviewed the model for the commissioning of work from Capita and managing the relationship between the workforce development team, Capita and children's social care as commissioners in order to assure effective delivery. The draft learning and development programme has been signed off by Safeguarding Management Team and was launched at the Safeguarding staff conferences during September 2012. Working with Capita to develop clear training pathway for Children's Social Care and to identify training requirements for March 2013 - September 2013.	Significant number of high calibre applicants appointed. Workforce development decisions aligned to agreed priorities. Clear on-going workforce development commissioning arrangements in place	1. The Senior Manager will be monitoring participation in and attendance on courses. 2. Staff across the Social Care and wider safeguarding workforce will need to engage in the training and development programme by attending courses and development opportunities. 3. Recruitment and Retention Strategy to boost level of qualifications of experienced practitioners 4. Delivery of comprehensive training programme for all social workers via Capita and multi-agency training.	Reviewed the model for the commissioning of work from Capita and managing the relationship between the workforce development team, Capita and children's social care as commissioners in order to assure effective delivery. It has been agreed to recruit another 10 social workers from the USA.	Within existing resources	Mark Jowett
1.3	Revise the Quality Assurance framework -Implement the framework -Ensure robust QA and audit systems in place -Devise practice standards	Practice Standards have been developed. The Quality Assurance Framework was sent out for consultation in January 2013 and the finalised version will be completed by 31/03/2013. Thematic auditing has taken place over the last six months and a programme of 'Baseline Auditing' was undertaken in January 2013 with 300 PACT cases scrutinised. The report from this will be available by 27/02/2013.	Improvement in quality of frontline practice	Launch the Quality Assurance Framework - 31/03/2013 and fully implement the auditing programme.	A revised QA framework to be launched by 31/3/13.	Within existing resources	Mark Jowett
2	The quality of work to safeguard children is supported by regular high quality supervision by managers						
2.1	Frequency of supervision complies with the Supervision Policy. Supported by regular high quality supervision (greater focus on the child; more challenge or practice)	Task group has reported findings, draft supervision standards have been devised, launched during November 2013. Auditing of supervision files in IAT, PACT East and PACT West has been undertaken and strengths and areas for development identified. Auditing of supervision files will become part of the regular auditing programme.	Much improved frequency and quality of supervision.	1. Supervision policy and standards in place 2. Action to identify issues raised in the audit and drive up performance.	Revised supervision policy and standards in place and the capacity exists to meet the audit schedule. Audits are taking place regularly.	Within existing resources	Mark Jowett

No.	Rec.	Action	Progress	Impact	What do we still need to do	Where we aim to be by 31 March 2013 (including RAG Rating)	Cost	Lead person responsible
2.2		<ul style="list-style-type: none"> Application of supervision standards to include: Evidence of actions being tracked from one supervision to another Evidence of evaluation of the impact on child/family of the social work intervention. Evidence of "story of the child" are coherent through the supervision notes. Evidence of reflective supervision. Evidence of staff development needs identified and met. 	<ul style="list-style-type: none"> Expected standards in relation to supervision have been reiterated in various forums. Supervision audits of IAT/PACT E/PACT W completed and will be part of ongoing programme of auditing. IAT less areas of concern than PACT. SW survey of supervision completed. A number of frontline managers have received specialist supervision training. Agreement for WiFi in Mairland House 	<ul style="list-style-type: none"> Much improved supervision, reflective practice and better decision making 	<ul style="list-style-type: none"> Resolve through Senior Manager, Infrastructure, the issue of having sufficient dedicated rooms with PARIS access and appropriate IT kit. In addition, increase frequency of performance feedback to individual managers. Ongoing auditing and focused work in relation to reflective practice required. Report in relation to SW survey on supervision to be completed by 26/02/13 which will help inform further planning in this area. 	<ul style="list-style-type: none"> Supervision audit (23/08/12). The majority of managers have received specialist supervision training. 	<ul style="list-style-type: none"> Within existing resources 	Mark Jowett
2.3		<ul style="list-style-type: none"> Development of working environment - enable use of wireless connectivity for workforce technology and improve quality and availability of working space for supervision. 	<ul style="list-style-type: none"> Wireless in Mairlands has been agreed for Floors 7 and 8; there is no budget currently for the rest. CSL ICT has costed the work, which has been agreed by DCS SM (Infrastructure) has agreed 	<ul style="list-style-type: none"> Greater work flexibility once implemented 	<ul style="list-style-type: none"> Karl Lambert is taking this to the Capital Board to clarify. Funding has been identified. 	<ul style="list-style-type: none"> Technical solution to wireless working should be in place by March 2013, together with moves of managers to create additional supervision space in Mairlands. 	<ul style="list-style-type: none"> Cost has been agreed by DCS 	Felicity Budgen
2.4		<ul style="list-style-type: none"> Appoint/designate Principal Social Worker in line with Munro Review. 	<ul style="list-style-type: none"> Proposals for a dedicated post were withdrawn but are now under consideration. 	<ul style="list-style-type: none"> Following the withdrawal of this post there is a need to review how else systemic practice issues will be developed to meet post Munro expectations of regulatory authorities. 	<ul style="list-style-type: none"> Following financial pressures in 2013, the Safeguarding Management Team will work with the Director of Children's Services to identify an alternative model of leadership for safeguarding practice issues by the end of December 2012. 	<ul style="list-style-type: none"> Clear position on proposals. 		Felicity Budgen. Responsibility linked to SM post. TBA
2.5		<ul style="list-style-type: none"> All work is recorded on PARIS in line with recording procedure and all staff receive timely PARIS training. 	<ul style="list-style-type: none"> Permanent staff arrangements Arrangements are in place for peer and temporary staff to address this on an ongoing basis 	<ul style="list-style-type: none"> Much improved accurate and up to date recording Agreements in place for peer assistance for staff. 	<ul style="list-style-type: none"> 1. Maintain training until 100% of staff have received training and consider alternative training arrangements. 2. Monitoring take-up of training opportunities by staff in safeguarding roles. 3. Pull learning in relation to recording from recent 'Baseline Auditing' 4. Arrangements in place to ensure that policies are accessible and kept up-to-date. 	<ul style="list-style-type: none"> There will have been sufficient training in the use of guidance and supporting materials to support all social workers in appropriate recording of information for this to be in place by the end of March 2013. 		Mark Jowett
2.6		<ul style="list-style-type: none"> Improve accessibility to policies and procedures. 	<ul style="list-style-type: none"> The Child Centred Practice (CCP) tool has been commissioned and training has taken place. Numerous policies and procedures have been uploaded and this work will continue in order to ensure all documentation is transferred onto CCP and new policies and procedures written. An internal action plan is in place to ensure priority work is taken forward. Information about the CCP has been communicated to all staff at Safeguarding staff conferences in September 2012 and Feb 2013 and a dedicated consultant continues to take the agenda forward and liaise with front line staff to ensure the development of the tool and user interface. 	<ul style="list-style-type: none"> All staff have access to up-to-date policies and procedures. Staff inform policy and procedural developments 	<ul style="list-style-type: none"> 1. Complete the revision of individual policy documents and embed the agreed process for revision and drafting of the new procedures. 2. Ensure the ongoing engagement of Safeguarding Managers in reviewing policies and keeping them up-to-date. 	<ul style="list-style-type: none"> Approximately 70% of policies and procedures will be uploaded onto CCP by 31 March 2013. The target for 100% transfer of up-to-date documents is estimated to be September 2013 	<ul style="list-style-type: none"> Annual subscription to CCP of about £4k. Support for administration of the system costs approximately 0.5 fte from existing staff resources. 	Gill Horrobin
3		<ul style="list-style-type: none"> Core groups are held regularly, including the active engagement of all relevant agencies and that they implement and develop the child protection plan to ensure it is effective. 						

No.	Rec. Action	Progress	Impact	What do we still need to do	Where we aim to be by 31 March 2013 (including RAG Rating)	Cost	Lead person responsible
3.1	Improve the regularity and multi-agency attendance of all aspects of Core Group meetings: meetings, attendance note taking and parental engagement and support.	<ul style="list-style-type: none"> Completed review of all child protection documentation and new recording format for core groups devised Secured business support resource to minute all initial core group meetings All initial core groups to be chaired by senior practitioners New business process developed - in draft form Paperwork agreed, training is in place, it is signed off and was launched on 26th September at staff conference. 48% regularly The quality of initial core groups have been audited as better than reviews. Core Group training delivered to all safeguarding managers and senior practitioners on 20th and 24th September 2012. Core Group training delivered to all safeguarding social workers between September 2012 and November 2012. Multi-agency Core group training to be delivered to relevant partner agencies between November and December. 	<p>The timeliness and quality of safeguarding assessments, interventions and visits will improve with a stable workforce and consistent chairing arrangements for Child Protection conferences. Progress on this is being closely monitored by Safeguarding Management Team and reported to a range of bodies scrutinising this performance: OSMC, LSCB, CSLMT, Children's Trust.</p>	<ol style="list-style-type: none"> Provide additional business support for review core groups. Practitioners notified on appointment and in supervision, Develop systems in teams to ensure SP sign off of Core Group meetings 	Senior Practitioners and Business Support now chair and note the first Core Groups. Additional investment of both senior practitioners and Business Support for all Core Groups is required.	From reduction in savings	Mark Jowett
3.2	Communicate with partners to set out their responsibilities to attend Core Group Meetings	<ol style="list-style-type: none"> A letter has been devised, to be sent to each professional from a partner agency who has not attended a Core Group meeting. A copy will be sent to their line manager and to Felicity Budgen. This will be monitored by CSLMT performance monitoring and reported through the LSCB. However, it has not yet been used. Multi-agency Core Group training has taken place and will continue and the Chair of LSCB should meet the Chief Executive. Agreement of LSCB's priorities and Core Groups has been 	Much improved Core Group attendance and engagement	<ol style="list-style-type: none"> Head of Safeguarding to carry out a multi-agency audit of process and report progress to LSCB (the results of the first Audit were favourable) Communicated to all partners. 	<ul style="list-style-type: none"> Write a letter to all agencies reminding and requesting attendance Actions up to date and moving to review conferences. 	Within existing resources	Felicity Budgen
3.3	Audit of Child Protection Plans, multi-agency plans and Core Groups.	<ul style="list-style-type: none"> Core Group training delivered to all safeguarding managers and senior practitioners on 20th and 24th September 2012. Core Group training delivered to all safeguarding social workers between September 2012 and November 2012. Multi-agency Core group training to be delivered to relevant partner agencies between November and December. Regular review cycle alternating six-weekly between Core Group/CP Plans. HT attendance not six weekly, audit cycle still in place but HT input. Six-weekly audits taking place. 	Improved quality of core group process and outcomes	<ul style="list-style-type: none"> Deliver the training as proposed and keep its impact under review Multi-agency audits to continue on a six-weekly basis 	Six-weekly multi-agency audit in place. A themed report is due by 31/3/13.	Within existing resources	Mark Jowett
4	<p>Within three months</p> <p>Ensure that service users are made aware of complaints processes and that lessons learnt from complaints are used to inform service development.</p> <p>4.1 Publish complaints process and pathways</p>	<ul style="list-style-type: none"> Complaints leaflet has been updated and re-printed, including information re Advocacy Service and sent to all CLA and care leavers in September 2012. Current Advocacy Service provision to be reviewed to raise profile and awareness 	Complaints are resolved and service developments increasingly informed by lessons that emerge	<ul style="list-style-type: none"> Embed the way in which we collate and learn lessons from comments, compliments and complaints Commission improved support for advocacy and develop practice to encourage its use in developing the voice of the child. 	Leaflets in place Action plans from complaints inform service developments	Within existing resources	Gill Horrobin
5	Increase staffing stability, in particular in the protection and court teams (PACTs), so that sufficient social workers are in place who are suitably qualified, trained and experienced to provide children at risk and those in need with timely and skilled support						

No.	Rec. Action	Progress	Impact	What do we still need to do	Where we aim to be by 31 March 2013 (including RAG Rating)	Cost	Lead person
5.1	Secure a permanent workforce with sufficient experience and skills to undertake the full range of statutory work	Funding secured for additional social workers and managers over establishment on a temporary basis to allow for safe allocation of work whilst necessary action taken to stabilise the workforce. Retention Policy and associated finances agreed on 21/1/2012. Currently one-third of workforce as agency staff and another third are newly-qualified.	All child protection cases allocated and robust management oversight in place on the totality of the work. 16 social workers appointed and in post by 31st October. All NOSWs plus one SP.	1. Continue appointment to all vacant posts. 2. Reduce agency staff. Continue to advertise for frontline social workers and promote retention policy. 3. Recruit experienced social workers from overseas. 4. Commission a recruitment company to find front-line managers and experienced social workers.	Significant progress in reducing dependency upon agency staff as a share of our front-line Children's Social Care workforce. The retention policy has been agreed and is now being implemented. Early indications from the January recruitment are not promising. - 16 additional newly-qualified social workers were recruited and in place by October 2012	Existing Resources + 13/14 budget settlement	Felicity Budgen
6	Update the Workforce Development Plan in the light of existing challenges						
6.1	The Workforce Development Plan incorporates recommendations from the Workforce Development Strategic Plan (March 2012) Safeguarding Division Training Needs Analysis Ofsted Inspection Recommendation SCR/IMR Recommendation	-Revised Plan finalised 10th September -Quarterly Strategic Learning and Development meetings are held between senior managers from Children's Social Care, Inspire Workforce Development and Capital Learning & Development. This meeting tracks progress and agrees further requirements. -Monthly meetings are held to ensure the plan is effectively implemented.	-The learning and development needs of the current workforce are met. -Quality audits of Supervision, Core Groups, statutory visits, Child Protection and audits of files, plans and recording show measurable improvements in quality of frontline care. -Course evaluation and feedback demonstrate positive impact on practice	-Develop forecasting model for future social work supply and demand. Apply for training on the 'Supply and Demand' model hosted by the Centre for Workforce Intelligence (CWI).	The services should be better placed to forecast its future training needs on the basis of the changes in workforce characteristics that are in place by the end of March 2013.	Within existing Workforce Development resources	Julia Katherine
6.2	Develop and implement specific Workforce Development proposals in relation to providing the leadership and support needed to develop newly qualified social workers in their first year post qualification to meet the demands of their role and professional competence in managing complex cases.	- The Assessed and Supported Year of Employment (ASYE) commences in September 2012. SCC has to date 14 NOSWs who will commence this year (others may follow). -A comprehensive monthly training course is in place between Sept. - March. This is a sub-regional initiative in partnership between Hampshire County Council, Portsmouth City Council, Isle of Wight Council, Southampton City Council. -NOSWs will produce a portfolio of work that will be cross-marked by a regional ASYE board awarding PASS or FAIL. -PASS results will be forwarded to The College of Social Work. -NOSWs will be registered for the BU ASYE Graduate Certificate in Children and Families Studies; their ASYE Portfolio plus a practice analysis will be submitted for completion of the Grad. Cert. -Workforce Development will provide: -Facilitation of agreement meetings, learning plans, progress reviews. -Monthly Group reflective supervision and portfolio workshops -Some individual support and portfolio marking -Observations of practice.	NOSWs pass and ongoing quality of work (determined through audits of work, including NOSWs' portfolios, observations and supervision) shows lasting benefit of local approach to ASYE	All 16 Newly Qualified Social Workers were in post by 31 October 2012.	Will be fully in place by March 2013 for newly qualified workers, but not for more experienced staff covered by the retention strategy.	Within existing resources	Julia Katherine
6.3	Participate in wider corporate and directorate initiatives to develop the effectiveness of the social care workforce.	A comprehensive service redesign of the Council's 'People' functions has been developed and is under consideration having received support on 11th September 2012. The Council's Change Programme will address this. Improving Children's Safeguarding is a recognised corporate priority.	Sustainable, safe and secure support and protection of vulnerable children	Price Waterhouse Coopers have been engaged to work with Senior managers to determine the shape of the new People Directorate that will determine how this works in practice from April 2013. This is ongoing; Felicity Budgen and Donna Chapman (Assistant Director for Child Health and Maternity Services) will report back.	Final shape and model still under development and subject to change.	Within existing resources + 13/14 budget settlement + Change Programme Board (TBA)	Felicity Budgen and Donna Chapman
7	The needs of homeless children and young people are fully assessed and that sufficient suitable accommodation is available for them, including emergency provision	The Joint Housing Strategy group and a stakeholders' workshop has promoted mutual understanding of the issues around young peoples' homelessness and has identified shared goals, obstacles and required action. Robust systems are in place whereby housing assessed the needs of homeless young people and liaise with social care staff as appropriate and in line with safeguarding needs of young people presenting. A range of accommodation is in place to meet needs which includes emergency accommodation	-Head of Housing has committed to the work of the Joint Strategy group. - 'Young peoples' needs are assessed and appropriate accommodation provided	1. Consideration to be given to the development of specialist provision/practice in response to the needs of young people with challenging behaviour. 2. A working group has been established to develop proposals for agreement with CSLMT as part of wider corporate collaboration.	Regular joint working in place and addressing the welfare reforms. The impact and projected demand is unknown.	Within existing resources	Gill Horrobin, supported by Nick Cross
7.1	Review current practice and protocols in collaboration with homelessness unit and voluntary sector providers in order to identify gaps in provision and practice issues.						

No.	Rec. Action	Progress	Impact	What do we still need to do	Where we aim to be by 31 March 2013 (including RAG Rating)	Cost	Lead person responsible
8	Ensure that facilities for the medical examination of children and young people under 13 years of age who are the victims of abuse, including sexual assault, are available and are readily accessible at weekends.	The service is now commissioned and fully implemented (MACH) CCGP Board on 4th July 2012 and to the Southampton, Hampshire, Isle of Wight and Portsmouth (SHIP) Board of Clinical Commissioners (BOCC) on 18th July. Recommendation and business case to be presented to CCG Clinical Executive Group and Board in October for approval of investment. For implementation from Dec 2012. Lindsey Voss has worked with the current provider and this is out for consultation. If this is commissioned, NHS Solent will be responsible for provision. A range of other interim measures are being explored. Strategic Health is looking at a Hampshire-wide solution.		Review and appraise demand and need for weekend specialist medical examination provision. Implementation of Recommendation.			Lindsey Voss
	Within six months						Felicity Budgen
9	There are sufficient experienced social work staff and managers to effectively carry out the council's safeguarding responsibilities.						
	9.1 See action under 'Immediately' above - 'Quality of social work to safeguard children is of a consistently high standard'						
	CHILDREN LOOKED AFTER						
	Immediately						
10	Ensure that statutory visits to children looked after are undertaken within the required timescales						
	10.1 Ensure that management information is accurate and effectively used to improve performance at individual and team level.	-3-weekly reports now in place from Data Team indicating performance at child level by team/social worker. -A reminder system has been requested from the Data Team, to enable proactive planning rather than exception reporting. A spreadsheet is being trialled in Pathways and use of the Outlook workflow system is being trialled in PACT. -Service Manager (CLA) meets with Pathways fortnightly for a performance meeting to ensure progress of remedial actions in response to CLA Visits Report. -PARIS Trainer has agreed to do urgent training for IAT and PACT s to ensure all current and new staff (including agency) have relevant skills and knowledge of PARIS requirements. -Performance Improvement Meetings taking place on a fortnightly basis (IAT/PACT). This will feed into the OAF. -A comprehensive new spreadsheet for completing CLA data will be in place by 31st March.	Improved management information with which to target intervention appropriately and in a timely way	1. To continue to further embed current actions 2. Track Care Plans to ensure they are in place and robust. 3. Monitor compliance with statutory visit at team performance meetings and individual supervision. 4. 4. Carry out regular case audit activity, inform intervention. Development of new reporting tool for launch at the end of February. 5. Use the new spreadsheet for CLA to interrogate key areas of practice which affect outcomes.	New management information systems in place which will inform targeted intervention to improve performance	Within existing resources	Gill Horrobin and Mark Jowett
	Three months						
11	Children looked after are aware of the complaints process and are enabled to access the advocacy service	-Complaints leaflet has been updated, including information re Advocacy Service, and sent to all CLA in September 2012. In addition, the current Advocacy Service provision is being reviewed by Commissioning colleagues. -From September 2012 all practitioners, and support staff have been distributing the compliments, complaints and comments leaflet and the advocacy leaflet to all children and young people in care.	Complaints are resolved and service developments increasing	HROs to continue to discuss with children/young people opportunities to take up advocacy – at statutory review meetings.	The specification has been agreed and implementation is to be developed.	Within existing resources	Gill Horrobin

No.	Rec.	Action	Progress	Impact	What do we still need to do	Where we aim to be by 31 March 2013 (Including RAG Rating)	Cost	Lead person responsible
11.2		<ul style="list-style-type: none"> Continue accessing advocacy for individuals through spot purchasing the No Limits service. Advertise the service through the complaints leaflet and by ensuring the No Limits leaflets are distributed through social work teams. Clarify the funding available to go through a competitive tender process for an advocacy service. Scope services required and develop specification. Initiate the competitive tender process to secure a local advocacy service for children looked after and care leavers. 	<ul style="list-style-type: none"> The amount of funding has been confirmed. The contact number to access the No Limits advocacy service is being sent out through the complaints leaflets. The Independent Reviewing Officers consider whether all children looked after would benefit from an advocacy service via the child's statutory reviews. The specification is in draft form and will be shared for consultation and edits. 	All CLA have appropriate information about complaints process.	Commissioning to explore with potential providers scope and costs for developing value for money in a more attractive and better used advocacy service.	The specification has been agreed and implementation is to be developed.	£11k rising to £22k pa based on similar service elsewhere. To be prioritised from existing resources depending on final specification.	Sam Ray
11.3		Improve online accessibility	Information about the Complaints Policy can be found on Young Southampton at http://www.youngsouthampton.org/parents-and-carers/cypis/policies/complaints-policy.aspx . Nothing yet online about Advocacy	Advocacy support is easily accessible	Complaints and advocacy information posted on Young People in Care Council Facebook and Youth Southampton.	The specification has been agreed and implementation is to be developed.	Within existing resources	Tim Davis
12		Pathway plans are in place for all care leavers, that they are comprehensive and specific and effectively support care leavers in achieving their objectives, including the development of independence skills and the transition to independence.		Good quality and effective pathways plans are in place for all care leavers. Audits demonstrate an improved and encouraging picture in the small number of cases audited.	Review and reconfigure as necessary front line safeguarding services in consultation with staff teams and partners using LEAN process review as appropriate and making effective use of qualified social workers across teams. All Social Workers will be issued with a management instruction on the statutory requirements to develop, in partnership with children, young people and their families/carers, appropriate, high quality pathway plans. A further audit was carried out in December and these audits need to be embedded regularly in practice.	Further multi-agency audits are taking place and resulting actions to improve performance are scheduled.	Within existing resources	Gill Horrobin
12.1		Audit of current practice required followed by remedial actions including training as necessary.	The Pathways Management Team is reviewing Pathways Needs Assessment and Plan documentation. Two Pathways audits have taken place looking at 108 cases.		Embed a regular cycle of audits and management audits to ensure that the needs assessments inform pathway planning and that they are robust and analytical (not descriptive). They must provide a comprehensive, up to date assessment of the needs of the care leaver.	Further multi-agency audits are taking place and resulting actions to improve performance are scheduled.		
			On the team day, staff graded work for good, adequate and inadequate practice.		Collect and disseminate good practice examples for social work staff and provide training and guidance to enable them to improve preparation and support for young people progressing to independent living. Ensure support is proportionate to individual need.	Further multi-agency audits are taking place and resulting actions to improve performance are scheduled.		
				This is being implemented.	Continue to develop an 'independence training pathway' including the planned pack of materials to inform young people about pathway planning and to guide them through the process.	The impact will be evaluated to inform future planning.		
13		High quality personal education plans (PEPs) are in place for all relevant children looked after	PEPs performance has improved with 72% of CLA having a PEP in place in January from 67% in the previous month. The attainment of CLA is improving with the gap between attainment of CLA and their peers narrowing	Ongoing improvement in educational outcomes for CLA across all key stages.	<ul style="list-style-type: none"> Delivery of training for social workers, designated teachers, senior practitioners and team managers to ensure high quality PEPs are in place. Expand Quality Assurance Framework to cover production and review of PEPs. Underwrite PEP audits, in line with the Quality Assurance Framework. Develop and implement a Virtual School development plan to improve timeliness and accuracy of oversight and intervention on CLA attainment and attendance. Develop and test pilot approaches to ways of integrating PEP review activity alongside other meetings, such as Children Looked After statutory reviews. Ascertain which children looked after do not have a PEP and set target date for all these children to have their PEP in place. Set up a tracking cycle to ensure all children receive timely PEPs and reviews and that social workers get reminders when PEP dates are imminent. Proposals for the designation of a Virtual Head Teacher in line with proposed statutory changes need to be progressed. 	Progress in the training that will support Social Workers and Teachers in improving the quality of PEPs has taken place, further improvements will continue and are monitored by the Head of Service.	Within existing resources	Gill Horrobin

No.	Rec. Action	Progress	Impact	What do we still need to do	Where we aim to be by 31 March 2013 (including RAG Rating)	Cost	Lead person responsible
14	Comprehensive up to date assessments are in place for children looked after and care leavers which are analytical and robustly identify risks, needs and protective factors and effectively inform care planning.	Practice Standards have been devised around Care Planning and Pathway Planning and launched in the Pathways Team. A working group was drawn together to consider a range of assessment tools that are available to inform care planning and it was agreed that Part 1 of the Review Document would be the assessment document. This part of the document sets out the child's needs and the child's SMART objectives in the Care Planning Grid. A range of audits have been carried out in August 2012 and January 2013 of Care Plans and Pathway Plans. A further audit day is planned in February 2013. Care Planning Training has been completed.	There is some evidence of some improvements in a recent sample.	There is a further multi-agency audit planned for February. In addition to this audit which drills right down into the quality of individual plans, a strategic audit, implemented by the IROs, to assess the percentage of children who have a needs-led care plan in place which is up-to-date will be carried out within the next 3-6 months.	Revised assessment arrangements for capturing need should be fully in place by March 2013 with training provided to staff.	Within existing resources	Gill Horrobin
15	Care plans are specific with clear intended outcomes, that these are recorded on the electronic recording system and that the implementation of the care plans is robustly monitored.	The December and February audits reflected some improvement in practice. The electronic Care Plan document is in place and PARS has been updated.	The high percentage of CLA with authorised Care Plans remains high (90%+)	Ensure all appropriate staff attend relevant training and that this is ongoing to target new staff <ul style="list-style-type: none"> Embed a regular cycle of audit of care plans on PARS that includes monitoring the quality of the care planning against the outcomes for the child and the standards. 	The new electronic care plan documents in place within Paris by January 2013 and training is ongoing to target new staff. <ul style="list-style-type: none"> Audits taken place February and March 2013. 	Within existing resources	Gill Horrobin
16	Legal planning meetings are timely and that actions from these meetings are robustly monitored and implemented.	Both panels have been reviewed and are effective. Auditing is taking place to ensure positive impact. A spreadsheet is in place which records outcomes of each case presented and enables monitoring to assess effectiveness. Statistics will be collected and collated using this spreadsheet and this will enable reporting to take place		Review impact of these panels on improving outcomes for children; to include input from professionals and families.	Reviews of the effectiveness of the Care Planning Panel and Resources and Alternatives to Care Panel, with recommendations for further developing their remit and operation well developed. Standards for care planning are in place. Improvements in care planning will be ongoing and not fully consolidated until a permanent workforce is in place that is competent and able to deliver high quality practice in a timely way.	Within existing resources	Gill Horrobin
17	Robust systems are in place that enable children looked after and care leavers to effectively contribute to developments in strategic planning, policy and practice	The Care Planning Panel now meets weekly, chaired by Senior Manager - Safeguarding and is an embedded fixture in ensuring that actions identified in cases in proceedings are resourced and implemented. Legal Gateway meetings take place on a weekly basis. The Challenge to Care process has now been implemented.	Cases are robustly monitored in order to ensure that actions to protect children are implemented in a timely way.	Continue to use the system to track cases following legal gateway meetings to enable any delay to be challenged at an early stage. Continue with weekly planning consultations with legal services.	Meeting cycles to achieve this are now in place.	Within existing resources	Mark Jowett
	Six Months						

No.	Rec. Action	Progress	Impact	What do we still need to do	Where we aim to be by 31 March 2013 (including RAG Rating)	Cost	Lead person responsible
17.1	To build on the work of the Children in Care Council and the Corporate Parenting Group and to develop our ability to listen to the voice of the child to improve services.	<ul style="list-style-type: none"> The Children in Care Council continues to be supported in its development to improve the influence of children looked after over their care; e.g. Pathways team held a BBQ for looked after children in September. The views of CLA were canvassed and a number of young people have agreed to take part in further consultation. This will be made into a regular activity. Youth Options have taken on the responsibility for this. A strategy has been developed to ensure the Children in Care Council is more effective. The Corporate Parenting Committee members attended a regional event and is currently further developing its remit. A strategy for improvement is in place. 	Children feel they are listened to and can influence service delivery.	<ul style="list-style-type: none"> Implement robust systems which enable children looked after and care leavers to effectively contribute to developments in strategic planning, policy and practice. Social Workers and foster carers collect and record children and young people's views of service into the service redesign. Facilitate a range of regular opportunities for children looked after to participate in forums in which they are able to contribute or to influence policy and planning. Ensure that this approach gains the wider views of children and young people. All children looked after to be made aware of the Promise and to be kept informed of the progress against the promises - letter to go from lead member to all CLA. Develop Corporate Parenting proposals to energise and improve the Corporate Parenting Committee. 	A new Corporate Parenting Plan Panel has been agreed and will be in place by June 2013.	Within existing resources	Gill Horrobin
18	Sufficient high quality accommodation is available to effectively meet the needs of care leavers						
18.1	See above on the work on housing and homelessness	We have implemented a Southampton Staying Put policy to encourage young people to remain with their foster carers post 18.	Care leavers report consistently that their housing needs are being met with accommodation of sufficiently high quality	<ul style="list-style-type: none"> Evaluate the effectiveness of the Staying Put policy. Analysis of cohort data to predict accommodation needs of care leavers. Implement the "Children looked after and care leavers placements commissioning strategy March 2012-2015". CSL to continue working with Supporting People and Housing to look at the wider needs and review the city strategy for accommodation for young people along with colleagues from Housing and Supporting People to ensure it meets the needs of vulnerable young people aged 16-25, including care leavers. Commission further supportive lodgings accommodation for vulnerable care leavers. Continue working with the existing providers to develop transitional arrangements for care leavers e.g. setting up trial beds for young people to start preparing themselves for more independent living. Develop flexible bespoke packages to ensure care leavers are supported at the levels they need within the existing contracts No Limits staff co-located with Pathways will provide intensive packages of support for care leavers and care leavers coming out of custody. 	There will have been significant progress in the implementation and review of the Councils Staying Put policy. The placement commissioning strategy will be in place through still in progress as at the end of March 2013.	Within existing resources	Gill Horrobin
19	NHS Southampton PCT should ensure that there is sufficient capacity within the children looked after health team to meet the health needs of children looked after						
19.1	Develop service to ensure health outcomes continue to improve for children looked after. Key performance indicators sustained and further improved	Although the quality of health assessments is good, inefficient administrative processes and a continued high number of children coming into care has impacted on timescales and there is therefore a significant backlog of assessments accruing. Southampton CCG commissioners have undertaken review of capacity within the team and provided additional funding for nursing resource. There is currently a piece of work being undertaken to commission additional medical sessions to improve the current situation.					
20	Develop the service provided by the children looked after health team to ensure that the health needs of care leavers are adequately addressed.						
20.1	Health outcomes of care leavers are sustained and further improved.	Commissioning review completed and additional resources allocated to the LAC health team. Health needs of care leavers will be reported on and monitored in quarterly performance monitoring meetings represented by SCC, Southampton City CCG and Solent NHS Trust.		<ul style="list-style-type: none"> Commissioning review of children looked after health team to identify current need against existing capacity to maximize effective use of resource and address resource needs. Recommendation and business case to be presented to CCG and MACH COCP board in early September 2012. Recommendation and business case to be presented to CCG Clinical Executive Group and Board in October for approval for investment. For implementation from December 2012. 	Improvements arising from the investment made in the capacity of the CLA Health Team by SCPCT should be in place before March 2013.	TBC	Lindsay Voss

Agenda Item 10

DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
SUBJECT:	FORWARD PLAN		
DATE OF DECISION:	14 MARCH 2013		
REPORT OF:	HEAD OF COMMUNITIES, CHANGE AND PARTNERSHIPS		
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Mark Pirnie	Tel: 023 8083 3886
	E-mail:	mark.pirnie@southampton.gov.uk	
Director	Name:	Dawn Baxendale	Tel: 023 8091 7713
	E-mail:	Dawn.baxendale@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY

None

BRIEF SUMMARY

This item enables the Overview and Scrutiny Management Committee to examine the content of the Forward Plan and to discuss issues of interest or concern with the Executive to ensure that forthcoming decisions made by the Executive benefit local residents.

RECOMMENDATION:

- (i) That the Committee discuss the Forward Plan items listed in paragraph 3 of the report to highlight any matters which Members feel should be taken into account by the Executive when reaching a decision.

REASON FOR REPORT RECOMMENDATIONS

1. To enable Members to identify any matters which they feel the Cabinet should take into account when reaching a decision.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

2. None.

DETAIL (Including consultation carried out)

3. The Forward Plan for the period March 2013 – June 2013 has been circulated to members of the Overview and Scrutiny Management Committee. The following issue was identified for discussion with the Decision Maker:

Portfolio	Decision	Requested By
Resources	City Centre Action Plan and City Centre Master Plan	Cllr Moulton

4. Briefing papers responding to the Forward Plan item identified by members of the Committee are appended to this report. Members are invited to use the paper to explore the issues with the decision maker.

RESOURCE IMPLICATIONS

Capital/Revenue

5. The details for the items on the Forward Plan will be set out in the Executive decision making report issued prior to the decision being taken.

Property/Other

6. The details for the items on the Forward Plan will be set out in the Executive decision making report issued prior to the decision being taken.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

7. The details for the items on the Forward Plan will be set out in the Executive decision making report issued prior to the decision being taken.
8. The duty to undertake overview and scrutiny is set out in Section 21 of the Local Government Act 2000 and the Local Government and Public Involvement in Health Act 2007.

Other Legal Implications:

9. None

POLICY FRAMEWORK IMPLICATIONS

10. The details for the items on the Forward Plan will be set out in the Executive decision making report issued prior to the decision being taken.

KEY DECISION? No

WARDS/COMMUNITIES AFFECTED:	None directly as a result of this report
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SUPPORTING DOCUMENTATION

Appendices

1.	Briefing Paper – City Centre Action Plan and Master Plan
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Documents In Members' Rooms

1.	None
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Equality Impact Assessment

Do the implications/subject of the report require an Equality Impact Assessment (EIA) to be carried out.	Dependent upon forward plan item
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Other Background Documents

Equality Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
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1.	None	
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SUBJECT: City Centre Action Plan and Master Plan
DATE: 14th March 2013
RECIPIENT: Overview and Scrutiny Management Committee

THIS IS NOT A DECISION PAPER

SUMMARY:

1. The City Centre Action Plan and Master Plan (the “Plans”) set out a development strategy for how the city centre will evolve as a place to 2026 and beyond. The Action Plan will form part of the development plan against which planning applications will be determined. The Master Plan sets out a more detailed design strategy illustrating how the city centre could develop in the longer term, through a series of visual images. It is a vehicle to raise the profile of the city centre nationally, illustrating its investment potential.

BACKGROUND and BRIEFING DETAILS:

Context: The Core Strategy

2. The City Centre Action Plan is consistent with the city wide Core Strategy which sets out both the strategic approach and the overall development targets. A Partial Review of the Core Strategy is reducing the office and retail targets in the light of the recession, changing office working practices and internet retailing. However the reduced targets still represent major growth in office and retail sectors.
3. The Plans set out the approach for different topics as follows.

A Great Place for Business

4. Aim: To focus economic growth and jobs on the city centre.
5. Offices: Major office development is promoted, particularly by the Central Station and at Royal Pier. Change in existing office areas is managed.
6. Industry: Protect some industrial areas whilst redeveloping others to promote regeneration. Protect the mineral wharves but recognise the strong regeneration opportunities should they be relocated.
7. Port: Manage the relationship between the city centre and the port, particularly in terms of traffic and adjacent residential development.

A Great Place to Visit

8. Aim: To enhance Southampton as a vibrant shopping and leisure centre.
9. Retail: Protect and enhance the existing shopping area, and in the longer term promote an expansion of this area when appropriate.
10. Bars / restaurants / casinos / night clubs: Where planning permission is required, premises open beyond 11pm should be focussed in ‘evening zones’ or ‘late night hubs’. (Any large casino proposal will be subject to a separate licensing process).

A Great Place to Live

11. Aim: To encourage a greater range of people to live in the city centre.
12. Housing: Identify sites to accommodate 5,450 homes as part of mixed use developments. Encourage the provision of some family homes and promote purpose built student accommodation.

13. Education: Support the provision of new schools in the city centre. In the longer term there is likely to be a need for a new secondary school in the city. Protect further and higher education sites.
A Greener Centre
14. Aim: To create an attractive and environmentally sustainable centre.
15. Parks: Protect existing open spaces, allowing some reconfiguration where the quantity and quality of open space is retained. Identify the potential for new open spaces. Promote the 'greening' of connecting streets.
16. Renewable and Low Carbon Energy: Support appropriate new energy plants and encourage connections to the district energy network.
17. Flood Resilience: Facilitate the provision of a flood defence to protect the city centre as sea levels rise in the longer term; and ensure that development is appropriately designed (eg residential on upper floors).
Attractive and Distinctive
18. Aim: To create distinctive buildings and places.
19. Design: Promote high standards of design (eg respecting the city's heritage and surrounding areas, enhancing the public realm, protecting key views).
20. Tall Buildings: Promote high quality tall buildings which respect their surroundings; enhance the skyline; and are focussed on the Station Quarter, Charlotte Place, Marsh Lane / Terminus Terrace, adjacent to the Central Parks, along the waterfront / Western Gateway, or on other appropriate sites.
Easy to Get About
21. Aim: To minimise congestion and enhance the environment by promoting a shift from car use to public transport, walking and cycling.
22. Transport: Ongoing enhancements to the Central Station and surrounding public realm; to key bus stops; cycle routes; taxi provision; and the ferry terminal. Enhanced pedestrian links, including 'strategic links' connecting the Central Station, waterfront, shopping area and other key destinations. Remodelling major roads to create more pedestrian friendly 'city streets'. Green travel plans. Ensuring appropriate provision for cars, managing new car parking, encouraging a shift in 'non shopper' parking to the edge of the centre.
Quarters and Development Sites
23. The Plans set out the approach for each quarter of the city centre, and for likely development sites. In general they promote a mix of uses, including residential, office, retail, leisure and restaurant / bar uses. Some of the sites are likely to be developed over the next few years, others in the longer term.
24. Station Quarter: Major development by an enhanced Central Station. New offices and a mix of other uses.
25. Western Gateway: A comprehensive redevelopment is only likely to occur in the longer term. In the short to medium term the Plan continues to support the existing or similar leisure / industrial uses. However the Plan also promotes a comprehensive redevelopment to provide a 'landmark' entrance to the city centre. This could include new office / leisure uses; and residential / hotel uses where appropriate. The Plan does not restrict such redevelopment to the longer term should a developer wish to bring this forward at an earlier date.

26. Royal Pier Waterfront: High quality waterfront destination. Leisure, bar / restaurants, casino (subject to licence), speciality retail, office, residential, and hotel uses.
27. Heart of the City: Enhance the shopping area and in the longer term promote its expansion:
 East Street Centre / Queens Buildings: Retail led uses including a superstore, with a mix of uses on upper floors. Improve links to St. Mary's.
 Watermark West Quay: Visitor destination by town walls, including retail, leisure, bar / restaurant, offices, hotel and residential uses.
 West Quay Western Site B: offices.
 Asda / Marlands: Maintain a major retail / leisure destination to anchor the northern end of the shopping area, and create links through to the west.
 West Quay Retail Park: Long term expansion of the shopping area.
28. Itchen Riverside: create new waterfront destinations.
 Town Depot: Residential, leisure, bar / restaurant, marine employment, education and other uses.
29. Old Town: Protect and enhance the Old Town.
 Fruit and Vegetable Market: Residential led mixed use development, linking the shopping area with the waterfront.
 Bargate Shopping Centre and East of Castle Way: Retail led development which enhances the setting of the Bargate and Town Walls.
 Albion Place / Castle Way car parks: new public open space, and new retail / residential development provided the Town Walls are respected.
 144 – 164 High Street: Retail led mixed use.
30. Cultural Quarter:
 Northern Above Bar: create link from Guildhall Square to the Central Parks. A new arts complex, leisure, restaurants / bars, and other uses on upper floors.
 Mayflower Plaza: Tall building, with residential or student and mixed uses.
31. University Quarter:
 East Park Terrace: University led expansion with a mix of uses, and a positive relationship with the Central Parks.
 St Mary's Road: Residential, student, leisure, community or other uses.
32. Holyrood / Queens Park: Protect the park and enhance Oxford Street.
 Duke / Richmond / College Street: Residential, office, and employment uses.
33. Ocean Village: Continue to enhance the quarter as a waterfront destination.
34. St. Mary's: Ground floor premises of St Mary's Road (part) and Old Northam Road protected for shops and similar uses.
35. Bedford Place: Maintain existing bars, restaurants, shops and offices.
36. Delivery
 The plan sets out a range of:
- Actions the Council should take (eg working with developers, marketing) or consider (use of its land, compulsory purchase powers, investment in infrastructure);
 - Local people, developers and public agencies who will aid delivery;
 - Potential funding sources (including the Community Infrastructure Levy).

37. Public Consultation

The Plans were published as drafts for public consultation early in 2012. Approximately 700 comments were made from 61 organisations (developers, landowners, public agencies, business and community groups). All these comments have been considered. A summary of the key responses is included in Appendix 1, and a full schedule of responses has been placed in the members' room. The main changes from the draft to the latest plan, as a result of these comments or internal discussions, are to introduce:

- A recognition that the Plans look not only to 2026 but beyond;
- More flexibility regarding the provision of office development;
- A policy on the Port;
- A policy on education provision;
- More emphasis on considering connections to the district energy network;
- More reference to water infrastructure;
- More clarity on controlling bars / restaurants / nightclubs and an acknowledgement that any casino on the southern end of Royal Pier may need to open for 24 hours;
- More protection for Town Quay Park as designated open space.

RESOURCE/POLICY/FINANCIAL/LEGAL IMPLICATIONS:

38. Resources

Property: The Council owns an interest in a wide range of the sites allocated for development in this Plan.

39. Policy

The City Centre Action Plan will form part of the development plan. Planning applications will be determined in accordance with the Plan unless material considerations indicate otherwise. The Master Plan will be a material consideration in the determination of planning applications where it is consistent with the Action Plan.

40. Financial

Capital:

Delivery of the Plans will mainly be achieved through private sector investment. However some projects, for example flood defence work, may be achieved in part through Council investment. Any requests for Council funding will be progressed through the normal approval process in line with the Financial Procedure Rules. This report does not commit the Council to any capital spending.

Revenue: The Plans are prepared within the existing planning policy budget.

41. Legal

Blight Notices:

Some of the provisions of the Plan, for example the safeguarding of land for a flood defence, may require the Council to purchase land through the blight notice procedure. However, given the way this procedure is framed, the extent of this is likely to be limited for flood risk.

OPTIONS and TIMESCALES:

42. Options

Not to prepare the Plans. This would fail to provide clear guidance. The Council has a statutory duty to prepare a development plan.

43. Timescales and Decision Making

Cabinet approval is being sought on 19th March 2013 for the final City Centre Master Plan and the “proposed submission” City Centre Action Plan. The Action Plan must follow a statutory process before it is adopted. The anticipated programme following Cabinet approval is:

- June / July 2013 – formal consultation on the “proposed submission” Action Plan, supported by evidence (eg on the economy, retailing, open space, flood risk, transport and delivery).
- October 2013 – submission of the Action Plan.
- January 2014 – public examination of the Action Plan held by an independent planning inspector who will consider the representations made in June / July 2013.
- Summer 2014 – adoption of the Action Plan by full Council. Legally, the Council can only adopt the Plan if it follows the main changes made by the inspector. Therefore the decision sought in this report represents the last opportunity for the Council to shape the main aspects of the Plan.

44. Delegated Powers

The Cabinet will be requested to give delegated powers to the Head of Service for Planning, Transport and Sustainability, in consultation with the Cabinet Member for Resources, to make changes to the Plan provided these do not affect its main policy direction. Initially these changes will be made to finalise the Plan prior to publication in June. The following types of change are anticipated:

- Address the results of the Sustainability Appraisal and Habitat Regulations, for example to acknowledge the Council will ensure that appropriate measures are put in place to mitigate effects on ecology designations (eg improving open space, managing traffic);
- Incorporate and update the results of further studies on deliverability;
- Include a section on monitoring the Plan.
- The proposals map (checking site boundaries).

After this, further changes are likely to be made to react to comments made during the formal consultation; or to discussion during the examination.

Appendices/Supporting Information:

45. Summary of Main Comments and Council’s Response

Further Information Available From:

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Agenda Item 10a

Appendix 1

Appendix 1: Brief summary of some of the main comments received and the proposed response

61 organisations made a total of approximately 700 comments. The brief summary below is intended to give an indication of some of the main comments. It is not comprehensive, and a full schedule of all comments made together with the proposed response has been placed in the members room.

	Comment	Officer Response
1	HSE / MoD – identify hazardous sites.	Agree – make reference to consultation requirements.
2	Business Solent / Future Southampton – a wide range of generally supportive comments and a request for more detailed discussions.	Welcome support and agree with the need for more detailed discussions on individual projects as they move forward. Following a further meeting some detailed amendments are being considered.
3	Chamber of Commerce – a wide range of comments, for example: focus on the existing shopping area first before westward expansion; there needs to be a full transport plan; marketing will be important; more specific forecasts needed for growth.	Broadly agree, more information is contained in the background evidence.
4	A range of developers – further evidence on deliverability is needed	Agree – this is in preparation and has informed the Plan as it evolves.
5	English Heritage – need to refer to heritage in vision	Agree
6	Southampton Action for Access – needs to be a reference to improving access for those with reduced mobility	Agree – amendments proposed
7	Southern Water / Environment Agency – include reference to the need for developers to fund local improvements to water infrastructure, to protect easements and to the Water Framework Directive.	Agree – amendments proposed
8	Southampton Solent University – the approach to offices on East Park Terrace and other sites is inconsistent.	Disagree – there is already flexibility, and offices are not sought if the site is predominately used for the University
9	LaSalle (City Industrial Estate) and Aviva (West Quay and Mountbatten retail parks) – more flexibility needed on the requirement to provide offices	Agree – amendments proposed
10	La Salle (Central Trading Estate) – more flexibility to promote the redevelopment of this estate	Disagree – Although the Plan doesn't phase redevelopment, it does

		recognise it is more likely to occur in the longer term. In the meantime, the site is in an appropriate location for industrial uses and provides a wider range of jobs.
11	ABP – need a policy to prioritise traffic access to the Port, prevent residential development on the Western Gateway.	Partially agree – policy proposed, but this needs to strike the right balance between the port and city centre interests, recognising the national importance of the port and the regional importance of the city centre
12	ABP – should recognise port uses can change and direct links / views to the City Cruise Terminal are inappropriate	Partially agree – amendments proposed
13	Tarmac / Hanson / Cemex – the mineral wharves should be protected	The mineral wharves are protected and clear references to the Minerals and Waste Plan are proposed. However if the wharves are relocated this will enable their redevelopment
14	ABP – should plan positively for the regeneration of the wharves	The Plan does set out a positive vision for the regeneration of wharves but it is important it recognises this is likely to be in the longer term and in the meantime it is important to protect the wharves for mineral use
15	Hammersons / John Lewis – concern over the scale and phasing of retail expansion	Detailed changes proposed although the principle of expansion at the right time is appropriate
16	Aviva – support retail expansion but there should be more certainty about where this can occur, the Mountbatten retail park should be included, and there should be more flexibility on phasing	The Mountbatten retail park is too detached from the main shopping area. The Plan promotes expansion adjacent to the main shopping area at the appropriate time. It is important to phase expansion to protect the existing shopping area.
17	LaSalle (City Industrial Estate) – this site is suitable for retail use.	The site is separated from the main shopping area. The standard edge / out of centre

		tests for retail development should apply
18	EBRA / SFRA – concern about late night uses and welcome the policy which controls them	Support welcome
19	Various – there should be more control of student accommodation, promotion of family housing, consideration of need for a secondary school	The Plan promotes purpose built student accommodation and the Council has introduced extra controls on HMOs. Family housing is supported in the city centre where possible. A new policy is introduced to support and help plan for new schools.
20	SCAPPS – the existing and new open space is not sufficient for the scale of new development; s106 / CIL money should be used to invest in open spaces.	Recent audits have shown sufficient park space, but deficient amenity green space. Policy approach protects existing spaces, proposes new open spaces, and seeks developer contributions.
21	Environment Agency – strongly support the approach to flood defences	Welcome support.
22	SCAPPS – there needs to be greater protection of views from the old town	Agree though some flexibility is needed – add protection for views from Bugle Street and / or French Street
23	SCAPPS / SFRA – various concerns about tall buildings, including adjacent to the Central Parks	Add reference to managing the relationship of tall buildings to the parks
24	Aviva – concerns about downgrading Western Esplanade	Added emphasis to transport modelling. The proposal will significantly enhance pedestrian access to the station whilst still enabling traffic to flow.
25	Southampton Cycling Campaign – various suggestions for improving cycling	Most of these measures are too detailed for the Plan but have been passed to the Council’s transport policy team.
26	Business Solent - Underplays role of smaller sites	The Plan sets out general policies which will help guide smaller sites.
27	SCAPPS – object to replacement of Blychenden Terrace green space with new public squares in the absence of more detail	Add reference that new spaces should be green where possible

	Hammersons – object to retail at Station	Clearer reference to retail tests and ancillary retail
28	Friends of Town Quay Park / SCAPPS – object to any loss of the park	Strengthen protection of the park as designated open space
29	Southampton Solent University – more flexibility on uses at East Park Terrace, including scope for joint ventures	Agree
30	Old Northam Road Traders Association – object to flexibility to enable loss of retail premises; doesn't reflect the progress made	Agree - Amendments proposed to policy and supporting text.

DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
SUBJECT:	MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE		
DATE OF DECISION:	14 MARCH 2013		
REPORT OF:	HEAD OF COMMUNITIES, CHANGE AND PARTNERSHIPS		
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Mark Pirnie	Tel: 023 8083 3886
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Director	Name:	Dawn Baxendale	Tel: 023 8091 7713
	E-mail:	Dawn.baxendale@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY
None

BRIEF SUMMARY

This item enables the Overview and Scrutiny Management Committee to monitor and track progress on recommendations made to the Executive at previous meetings.

RECOMMENDATION:

- (i) That the Committee considers the responses from Cabinet Members to recommendations from previous meetings and provides feedback.

REASON FOR REPORT RECOMMENDATIONS

1. To assist the Committee in assessing the impact and consequence of recommendations made at previous meetings.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

2. None.

DETAIL (Including consultation carried out)

3. Appendix 1 of the report sets out the recommendations made to Cabinet Members at previous meetings of the Overview and Scrutiny Management Committee. It also contains summaries of any action taken by Cabinet Members in response to the recommendations.
4. The progress status for each recommendation is indicated and if the Overview and Scrutiny Management Committee confirms acceptance of the items marked as completed they will be removed from the list. In cases where action on the recommendation is outstanding or the Committee does not accept the matter has been adequately completed, it will be kept on the list and reported back to the next meeting. It will remain on the list until such time as the Committee accepts the recommendation as completed. Rejected recommendations will only be removed from the list after being reported to the Overview and Scrutiny Management Committee.

RESOURCE IMPLICATIONS

Capital/Revenue

5. None.

Property/Other

6. None.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

7. The duty to undertake overview and scrutiny is set out in Section 21 of the Local Government Act 2000 and the Local Government and Public Involvement in Health Act 2007.

Other Legal Implications:

8. None

POLICY FRAMEWORK IMPLICATIONS

9. None.

KEY DECISION? No

WARDS/COMMUNITIES AFFECTED:	None directly as a result of this report
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SUPPORTING DOCUMENTATION

Appendices

1.	Monitoring Scrutiny Recommendations – 14 th March 2013
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Documents In Members' Rooms

1.	None
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Equality Impact Assessment

Do the implications/subject of the report require an Equality Impact Assessment (EIA) to be carried out.	No
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Other Background Documents

Equality Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
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1.	None	
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Overview and Scrutiny Management Committee: Holding the Executive to Account

Scrutiny Monitoring – 14th March 2013

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
12:07:12	Resources	Changes to existing revenue and capital budgets	<p>That the Cabinet Member requests details of the Capita Partnership's Senior Managers pay levels and circulates to OSMC</p> <p>Follow up 16th August: That the Cabinet Member requests details of the Capita Partnership's Senior Managers pay bands and the number of managers in each band and circulates to OSMC</p>	<p>This has not been requested at the current time. The Council is working positively with Capita to deliver savings, and this would only serve as a distraction.</p> <p>Officers have requested the information from Capita.</p>	
13:09:12	Efficiency & Improvement		That relevant SCC departments collaborate to agree an approach to service planning such that all use the same set of data sources, analyse and interpret the information derived in a consistent way and share information in order to produce the most effective and efficient results	<p>The Policy, Performance Management and Systems review completed in December 2011 recommended:</p> <ul style="list-style-type: none"> • The establishment of a data warehouse or a central point of access to information on policies, performance and systems including an agreed (reduced) list of policies, performance indicators and systems in use • Within this exercise, to identify the top high level strategies and policies and PIs that link to them (to form the core), setting out clearly the golden thread from strategy to practice and a council wide gateway process for reviewing and developing these in the future • Identify ways in which officers can shift resources and focus from scanning data to analysis and problem solving to improve the overall product and outcomes from data. <p>The implementation of the review is about to commence and will take on board this OSMC recommendation.</p>	A verbal update will be provided to OSMC at the 14 th March meeting.

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
18:02:13	Efficiency and Improvement	Grants	<p>i) Cabinet assure themselves that adequate funding has been allocated to those organisations that:</p> <ul style="list-style-type: none"> • protect and support the most vulnerable and provide advice for those in need at a time of acute pressures; • compliment the Council's substantial investment in promoting Southampton's cultural offering and the related economic development opportunities; and • have the capacity to lever in additional investment into the city. 	<p>Following the OSMC meeting, representations from organisations were considered, together with the impact of the welfare reforms along with how existing advice organisations work together. This resulted in a revised recommendation to offer funding to the EU Welcome Project, in recognition that the organisation would close without it and also that this would have a knock-on effect on other agencies such as CAB and SARC. The review of recommendations also took into account the potential for organisations to lever in other funds, which resulted in a changed recommendation for the Saints Foundation. The Cabinet considered OSMC's recommendation in relation to the city's cultural offering and its contribution to economic development, but with limited funds available the decision was taken to focus on maintaining a level of advice provision in the city.</p>	Completed
			<p>ii) That the Cabinet Member for Efficiency and Improvement circulates to the Committee details of the cost of the grant assessment process</p>	<p>The grants appraisal process for 2013/14 to 2015/16 involved 23 officers from across the council. The average amount of time officers spent was 2 weeks, though this varied according to the number of applications for their specialist area. The rough cost of the appraisal process was £19,350, which equates to £6,450 for each year of the scheme. The £19,350 cost is approximately 0.4% of the total 3 year budget of £4,977,756.</p>	Completed
			<p>iii) That the Cabinet Member for Efficiency and Improvement reconsiders proposed funding awards for those organisations that are able to fund initiatives from their own resources.</p>	<p>In submitting revised recommendations to Cabinet, the issues under recommendation (i) were also taken into account. Taking OSMC recommendations (i) and (iii) into account led to the changed recommendations as highlighted above.</p>	Completed

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
18:02:13	Housing and Leisure Services	Licensing Scheme for HMO's	i) That the Cabinet Member for Housing and Leisure Services involves all wards where the 10% threshold of Houses of Multiple Occupation has been reached (including the Bassett ward) in the initial role out of the scheme	Following an evaluation of the evidence and legal advice it has been decided to implement the HMO additional licensing scheme initially in Bevois, Bargate, Portswood and Swaythling wards only. Mandatory licensing of the larger HMO's and existing enforcement powers will continue to be used outside of these wards. If there is significant evidence of market distortion the situation will be reviewed.	Completed
			ii) That the Cabinet Member for Housing and Leisure Services ensures that the Council's default position, subject to evaluation, is to roll out the scheme Citywide by 2016, and earlier if market distortion is detected.	The OSMC recommendation in support of rolling out the HMO Additional Licensing scheme Citywide will be taken into account when this is considered prior to 2016.	Completed

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